

YEMEN¹

OVERVIEW OF MUSLIM FAMILY LAWS & PRACTICES (Updated as at 8 AUGUST 2022)

Family Law Matter	Description					
Family Law Matter	Legislative Framework	Case Law	Policy	Procedure	Practice	
Equality of spouses in marriage	The Constitution of the Republic		The Government		Yemen ranked 179 of the	
	of Yemen provides that Shariah		of Yemen in its		189 countries on the UNDP	
Is there a Constitutional provision	is the source of all legislation.2		2007 and 2014		Human Development Index	
on equality and are there	The Constitution includes		reports to the		(very low) and 162 out of	
exceptions? Are there specific	several articles that guarantee		CEDAW		162 countries on the	
laws that recognise marriage as a	the equality of all citizens, and		Committee		Gender Inequality Index. 12	
partnership of equals i.e. are	in particular the equality		acknowledged the			
family laws and/or other laws	between women and men		need to amend		The OECD Social	
relating to marriage and family	before the law:		discriminatory		Institutional and Gender	
relations codified or uncodified? If			provisions of the		Index (SIGI) 2019, which	
codified, what are the titles of all	Article 24 of the Yemeni		YPSL to		measures discrimination	
the applicable laws? If codified,	Constitution guarantees equal		harmonize it with		against women in social	
do these laws apply to all citizens	opportunities for all citizens in		CEDAW		institutions, classifies	
irrespective of religion? If not, do	the fields of political, economic,		commitments.10		Yemen as a country of very	
these laws apply to all Muslims or	social and cultural activities.3				high levels of gender	
are there different codified laws			The outcomes of		discrimination, with a score	
for different sects within Islam? If	Article 25 of the Constitution		the 2014 National		of 64% overall and 90% in	
uncodified, or if codified laws do	declares that Yemeni society is		Dialogue		terms of discrimination in	

This table was originally formulated as part of a 2016-2017 Musawah project to map Muslim Family Laws globally led by Zainah Anwar and coordinated by Lead Researcher Sharmila Sharma, with substantive support from Salma Waheedi and students at the International Human Rights Clinic, Harvard Law School. For this Yemen country table, we would also like to thank Kierra Jones and Divya Srinivasan from Harvard Law School, and Ali Al-Agri for their inputs in its original preparation. This table was last updated in 8 August 2022 as part of the Campaign for Justice in Muslim Family Laws, we would like to thank Salma Waheedi for the recent update.

² Constitution of the Republic of Yemen (1991), as amended, Article 3, https://www.constituteproject.org/constitution/Yemen 2015.pdf?lang=en.

Constitution of the Republic of Yemen (1991), as amended, Article 24.

Yemen State Party Report to CEDAW, U.N. Doc. CEDAW/C/YEM /7-8 (2014), Table 45, pp. 94-98; Yemen State Party Report to CEDAW, U.N. Doc. CEDAW/C/YEM /6 (2007), Table 33, pp. 72-74, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx

Yemen - Human Development Index, UNDP, 15 December 2020, https://hdr.undp.org/data-center/specific-country-data#/countries/YEM.



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not sufficiently address a particular issue, how is the issue addressed e.g. what Muslim school of law is applicable? Do these laws explicitly state genderstereotypical roles between husbands and wives e.g. the husband is the head of the household or the wife is the primary caregiver?

Applicable CEDAW Provision Article 16(1)(c) Paras. 17-18 GR21 Paras. 54-55 GR29 based on social solidarity, which in turn is based on justice, freedom and equality according to the law.⁴

Article 31 of the Constitution states that women as sisters of men, and they have rights and duties, which are guaranteed and assigned by Shariah and stipulated by law.⁵

Article 41 of the Constitution states that every Yemeni is equal in rights and duties.⁶

The Yemeni Personal Status Law, No. 20 of 1991 (YPSL), is the main law that governs matters of marriage and family relations of the predominantly Muslim population of Yemen.⁷ The YPSL outlines extensive provisions that govern marriage, divorce, financial Conference asserted the need to lift barriers to freedom and the rights of women, particularly those related to the mistaken interpretation of the purposes of the Shariah.¹¹ the family, pointing to inherent inequalities in the law, including in the legal framework of household responsibilities.¹³

Constitution of the Republic of Yemen (1991), as amended, Article 25.

⁵ Constitution of the Republic of Yemen (1991), as amended, Article 31.

⁶ Constitution of the Republic of Yemen (1991), as amended, Article 41.

Yemen State Party Report to CEDAW, U.N. Doc. CEDAW/C/YEM /7-8 (2014), para. 16.1, https://www.mohamah.net/law/كنصوص-و-مواد-قانون-الاحوال-الشخصية-اليم/www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx; Yemeni Personal Status Law (1992), https://www.mohamah.net/law/pages/cedawindex.aspx; https://www.mohamah.net/law/pages/cedawindex.aspx</a

Replies of Yemen to the list of issues and questions in relation to its combined seventh and eighth periodic reports, CEDAW/C/YEM/RQ/7-8, July 14, 2020, para. 23 (citing decision 163 of the working group on rights and freedoms, National Dialogue of 2014). See also Charles Schmitz, "Yemen National Dialogue," Middle East Institute, 10 March 2014, https://www.mei.edu/publications/yemens-national-dialogue.

Yemen – Social Institutional and Gender Index, OECD Development Centre, 2019, https://www.genderindex.org/wp-content/uploads/files/datasheets/2019/YE.pdf. For more information on SIGI categories, see 2019 Categories, Social Institutional and Gender Index, OECD Development Centre, 2019, https://www.genderindex.org/2019/YE.pdf. For more information on SIGI categories, see 2019 Categories, Social Institutional and Gender Index, OECD Development Centre, 2019, https://www.genderindex.org/2019-categories.



maintenance, custody of children, and inheritances. The YPSL specifies that for relevant matters not covered in the law, the strongest evidence in Shariah shall govern, without specifying a particular school of jurisprudence.8		
Despite the equality guarantees under the Constitution, the YPSL provides for a marital framework based on 'reciprocal' or 'complementary' rights (as opposed to 'equal' rights) between the two spouses, whereby in return for maintenance and protection from her husband, a wife is expected to obey the husband. ⁹		
Article 40 of the YPSL specifies that a wife must obey her husband and cannot leave the home without his permission. If she disobeys him or goes out without his agreement, he is entitled to make her return to the matrimonial home.		
Article 41 identifies five key rights for the wife that a husband is obligated to provide		

Yemeni Personal Status Law (1992), as amended, Article 349, <a href="https://www.mohamah.net/law/ينصوص-و-مواد-قانون-الاحوال-الشخصية-اليم/www.mohamah.net/law/بنصوص-و-مواد-قانون-الاحوال-الشخصية-اليم/yemeni Personal Status Law (1992), as amended, Articles 6, 40-41, 152.

	appropriate housing, finance support, equal treatment in case the husband is married to more than one wife, avoiding control of the wife's own properties, and avoiding any physical or emotional harm to the wife. Article 152 provides that a woman loses her right to financial maintenance if she refuses to move to her husband's home, leaves the home without a valid cause, works outside the home without her husband's consent, or refuses to travel or relocate with her husband without an excuse.			
Minimum and equal legal age	There is no minimum age of	There have been	The outcomes of	Yemen has one of the
for marriage	marriage. ¹⁴ The YPSL permits	instances of reported	the 2014 National	highest rates of child
Is there a minimum age of	contracting marriage of a minor, subject only to the requirement	cases where a court	Dialogue Conference	marriage in the world. A UNICEF study in 2017
marriage? Are there exceptions to	that consummation of a	has invalidated a marriage contract due	included a	found that 32% of Yemeni
the minimum age (e.g. min. age	marriage occurs upon a girl	to the very young age	decision by the	women aged 20–24 was
at 18, with exceptions to 16)? Is	reaching 15 years of age or	of the bride or her	working group on	married before age 18 and
there an absolute minimum age	having the physical ability to	explicit objection,	rights and	9% were married before
without exceptions? Is there	consummate a marriage.15	such as the 2020	freedoms to set	age 15.22 Another 2017
equality in the minimum age of		case of a 12-year old	the minimum	report by the U.N.'s Office
marriage? Does the minimum age		in Sanaa, whose	marriage age at	for Coordination of
of marriage match the age of		mother petitioned the	18 and to institute	Humanitarian Affairs

¹⁴ A previously-mandated minimum age of 15 was removed by a 1999 amendment to the YPSL. Yemeni Personal Status Law (1992), as amended, Article 15.

Yemen Country Brief – UNICEF Regional Study on Child Marriage in the Middle East and North Africa, UNICEF and ICRW, 2017, https://www.unicef.org/mena/media/1821/file/%20MENA-CMReport-YemenBrief.pdf.pdf



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majority? Is there a minimum age verification process before the marriage is concluded? Applicable CEDAW Provision Article 16(2) Paras. 36-39 GR21	court to annul a marriage that her father had concluded with a 30-year old prison mate. 16 Successful court cases are not common, however, due to social barriers, practical obstacles to a child accessing courts and having her testimony perceived as credible, and the structural breakdown of the court system following the war in many provinces. 17 Currently, Yemen has no central functioning authority that enforces children's rights; and courts, prosecutors and police no longer carry out their duties	punishments for violations. ¹⁹ A draft Child Rights Law that establishes a minimum legal marriage age of 18 was proposed to the Yemeni Cabinet in 2014, but has not been passed to date, ²⁰ despite successive assertions by the Government of Yemen of placing importance on the implementation of national dialogue outcomes. ²¹	(OCHA) found that 52% of all Yemeni women and girls had gotten married before the age of 18.23 • The prevalence of child marriage been significantly exacerbated under the military conflict in Yemen and its socioeconomic impact, including displacement and economic insecurity, according to recent studies.24
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[&]quot;War in Yemen forces more girls into child marriage," *Deutsche Welle*, 11 May 2020, https://www.dw.com/en/child-marriage-on-the-rise-in-yemen/a-53390598.

¹⁷ Information received from Yemeni Advocate, August 2021.

Replies of Yemen to the list of issues and questions in relation to its combined seventh and eighth periodic reports, CEDAW/C/YEM/RQ/7-8, July 14, 2020, para. 23.

Yemen: End Child Marriage – Enact Law Establishing Minimum Age; Punish Violators, Human Rights Watch, 27 April 2014, https://www.hrw.org/news/2014/04/27/yemen-end-child-marriage.

Replies of Yemen to the list of issues and questions in relation to its combined seventh and eighth periodic reports, CEDAW/C/YEM/RQ/7-8, July 14, 2020, para. 24.

Sarah Ferguson, "Helping Girls Escape Early Marriage in Yemen," UNICEF USA, 26 June 2020, https://www.unicefusa.org/stories/helping-girls-escape-early-marriage-yemen/37409.

See, for example, Kara Hunersen, Bothaina Attal, et. al., "Child Marriage in Yemen: A Mixed Methods Study in Ongoing Conflict and Displacement," *Journal of Refugee Studies*, 34:4, December 2021, available at https://academic.oup.com/jrs/article/34/4/4551/6126388; Families Increasingly Resort to Child Marriage as Yemen's Conflict Grinds On, UNFPA, 16 December 2016, https://www.unfpa.org/news/families-increasingly-resort-child-marriage-yemen's-conflict-grinds.



		in most regions of the country, particularly in rural areas where child marriage is more common. ¹⁸		
Is a marriage valid without the woman's consent? Is the practice of forcing women to marry against their will (ijbar) prohibited? Is there a standard marriage contract? If so, what are its broad provisions and is there anything particular in the contract that ought to be highlighted on the basis that it advances women's rights or otherwise? Is it mandatory to register a marriage? Applicable CEDAW Provision Article 16(1)(b) Paras. 15-16 GR21 Paras. 25-26, 33-34 GR29	Consent of both the prospective bride and groom are required for a marriage contract to be valid. Article 10 of the YPSL prohibits forced marriage, stating that a marriage contract is invalid if either spouse is coerced into the marriage, and article 23 requires consent of a woman to her marriage. 25 However, the law does not explicitly require the presence of the bride at the time of concluding the marriage contract. Article 23 of the YPSL also provides that the silence of a virgin indicates consent while the consent of a previously married woman must be expressed. 26		Registration of marriage with the appropriate court is required. ²⁷ The website of the Ministry of Justice provides a standardized marriage contract and guidelines for marriage registration procedures. ²⁸	Forced marriage in Yemen intersects overwhelmingly with child marriage, and advocates report that young girls often remain uninformed of the plans to marry them off until the time of concluding the marriage contract, as with several recently reported cases in the media. ²⁹ Many adult women experience forced marriage, despite the legal prohibition, as a result of male guardians exercising their wide authority to contract marriages under the law, at times concluding marriage contracts without informing the bride. ³⁰ The UNDP has listed forced marriage as a

[&]quot;War in Yemen forces more girls into child marriage," *Deutsche Welle*, 11 May 2020, https://www.dw.com/en/child-marriage-on-the-rise-in-yemen/a-53390598.

Yemeni Personal Status Law (1992), as amended, Articles 10, 23.

Yemeni Personal Status Law (1992), as amended, Article 23.

Yemeni Personal Status Law (1992), as amended, Article 14.

Yemen National Information Center, Ministry of Justice Services, https://yemen-nic.info/ministations/detail.php?ID=10098.

²⁹ "War in Yemen forces more girls into child marriage," *Deutsche Welle*, 11 May 2020, https://www.dw.com/en/child-marriage-on-the-rise-in-yemen/a-53390598;; Information received from Yemeni Advocates, July 2021 and August 2021.

Information received from Yemeni advocates, July 2021 and August 2021.



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			significant con	cern in
Women's capacity to enter into	A woman's canacity to optor	Yemeni courts have	Yemen. ³¹ Guardian cont	rol over
	A woman's capacity to enter marriage is at all times	been reportedly	women's marr	
marriage	constrained by the requirement	receiving an	decisions conf	
Is consent of a marital guardian	of approval by a woman's male	increasing number of	present an obs	
· ·	guardian (<i>wali</i>). ³² Article 16 of	<u> </u>	•	
(wali) required? If so, can a woman choose her own wali?		adhl petitions, in which women seek	many women's	
	the YPSL specifies the order of		choose their s	
Can a woman go before a court	guardianship as follows: a	judicial authorization	it is legally pos an <i>adhl</i> case i	
or other competent authority to	woman's father, grandfather,	for marriage. A number of these		
seek permission to marry if her	son, brothers, sons of brothers,		judge to seek	
wali refuses to consent to her	uncles, sons of uncles, uncles	cases have	this is often ur	
marriage? Can a woman	of her father, then their sons. ³³	succeeded, but with	due to obstact	
negotiate her martial rights prior	A ludge many comes as a	significant difficulty,	the court syste	
to marriage and can these rights	A Judge may serve as a	such as a 2015 case	bias of judges	
be changed during marriage? If	woman's guardian in marriage if	which was rejected by	procedures, at	
so, who can change these rights	her guardian is absent, lacks	the lower court due to		court systems
and under what circumstances	mental capacity, or has	the lack of	in many areas	
e.g. mutual consent?	unreasonably opposed the	"compatibility" of the	as well as sev	
Analizable OFDAM/ Brazisian	marriage (known as <i>adl</i>	prospective husband,	pressures that	•
Applicable CEDAW Provision	cases). ³⁴ However, the law	but later succeeded in	woman from c	
Articles 16(1)(a), 16(1)(b)	requires that a woman provides	appeal in 2016, after	her own father	
Paras. 15-16 GR21	evidence of the claim of her	the woman submitted	and often puni	
Para. 34 GR29	guardian's incapacity or	extensive documents	her for attemp	ung to do
	unreasonable objection to	to prove the groom's	so. ³⁹	
	marriage (<i>adhl</i>). ³⁵ Article 19 of	lineage and social		
	the YPSL permits the guardian	reputation. ³⁷		

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Yemen: In Depth, UNDP, https://www.undp.org/yemen/depth.
Yemen: Personal Status Law (1992), as amended. Article 16

Yemeni Personal Status Law (1992), as amended, Article 16.

Yemeni Personal Status Law (1992), as amended, Article 16.

Yemeni Personal Status Law (1992), as amended, Article 17.

Yemeni Personal Status Law (1992), as amended, Article 18.

Fairouz Al-Jaradi, "Suwar min Jinayat al-Qanun al-Yamani 'ala al-mar'aa fi qadiyat wilayat al-zawaj," *Al-Madaniyya*, 12 October, 2020, https://almadaniyamag.com/ar/2020/10/12/guardianship in marriage/.

³⁹ Suhair Al-Samman, "Qanun al-wilaya fi al-Yaman sayf musallat 'ala riqab al-nisa'a," *Assafir*, 6 April 2021, https://assafirarabi.com/ar/36966/2021/04/06/ <u>المنفة مسلط-على رق</u> information received from Yemeni Advocates, August 2021.

	a period of one month to study and confirm the prospective husband's eligibility before consenting to the marriage. ³⁶	Many cases either do not progress or fail due to social pressures on the women to withdraw their cases, instances of violence or threats of violence against women (including a 2018 case where a woman was murdered in court by her brother for bringing an adhl case), or refusal by	
		the judges, who often accept the arguments	
	1 1 1 10 11 10 11	of the guardian.38	A # 12 12 12 12 12 12 12 12 12 12 12 12 12
Polygamous marriages	Article 12 of the YPSL allows a		According to Yemen's 2013
Does the law prohibit polygamy or	man to have up to 4 wives, provided he is able to treat		Demographic and Health Survey, 6% of marriages in
impose strict conditions on such	them equally, and does not		Yemen are polygamous,
practice? Is the permission of the	require the consent of current		with higher percentages of
court required for a polygamous	wives, but only notification to		polygamy reported in older
marriage? Is the permission of an	both new and current wives. ⁴⁰		age brackets; for example
existing wife required for a			11% of married women
polygamous marriage? Is it	Article 41 of the PSL provides		aged 45-49 reported having
necessary to inform an existing	that a man may not house two		co-wives, as compared with
wife of the polygamous marriage?	wives in the same residence		3% of women aged 20-24.
Are temporary marriages such as	without the consent of both		
traveler's marriages (misyar)	wives and that the wives may		

Yemeni Personal Status Law (1992), as amended, Article 19.

³⁸ Suhair Al-Samman, "Qanun al-wilaya fi al-Yaman sayf musallat 'ala riqab al-nisa'a," *Assafir*, 6 April 2021, https://assafirarabi.com/ar/36966/2021/04/06/ أسيف مسلط-على رق

Yemeni Personal Status Law (1992), as amended, Article 12.

recognised? Is it necessary to	withdraw their consent to co-			44
register a polygamous marriage?	habitation at any time.41			
Can a woman stipulate in the				
marriage contract that her	A wife in a polygamous			
intended husband cannot enter	marriage may seek divorce only			
into a polygamous marriage?	if it is shown that the husband is			
	unable to provide financially, or			
Applicable CEDAW Provision	provide a home, for each wife.42			
Para. 14 GR21	·			
Para. 34 GR29	Temporary marriages are not			
	recognized in Yemen. ⁴³			
Divorce rights	The YPSL provides for three	While it is possible	Divorce must	In the absence of equal
	different mechanisms for	legally to obtain a	be registered	rights to divorce, Yemeni
Is there equal right to divorce	divorce: unilateral repudiation	divorce in court, this is	with the	advocates point to severe
between women and men? Can	(talaq); judicial divorce (faskh);	often complicated by	appropriate	difficulties that women face
the husband divorce without	and redemptive divorce	many women's	court, and	in obtaining a divorce,
reason and without having to go	(khul'). ⁴⁵	inability to access	there is a	finding themselves often
to court? What are the main forms		courts, especially in	required	subject to court delays and
of divorce? Can all forms of	A husband may unilaterally	rural and remote	divorce form to	attempts at extortion and
divorce be sought only through	divorce his wife without reason,	areas and areas	be filed. Forms	pressures by their
the courts? Are the grounds for	through verbally pronouncing	where the military	and	husbands, including
divorce the same for the husband	the divorce declaration,	conflict is ongoing;	procedures are	pressures to forego their
and wife? Is unilateral divorce by	whereas a woman may only	moreover, women's	available at the	financial rights or custody of
repudiation (talāq) prohibited? If	obtain a divorce by resorting to	chances of securing a	website of the	their children in exchange
unilateral divorce is not	court.46 A husband may	divorce in courts is	Ministry of	for their freedom. ⁵²
prohibited, what is the procedure	delegate his unilateral right to	arbitrary and		

⁴¹ Yemeni Personal Status Law (1992), as amended, Article 41.

⁴² Yemeni Personal Status Law (1992), as amended, Article 53.

Yemeni Personal Status Law (1992), as amended, Article 6; Yemen State party report, U.N. Doc. CEDAW/C/YEM /7-8 (2014), para. 16.1.1, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx

Ministry of Public Health and Population, Central Statistical Organisation, Pan Arab Program for Family Health and ICF International, "Yemen Demographic and Health Survey 2013", Table 4.2, p. 39, http://dhsprogram.com/pubs/pdf/FR296/FR296.pdf

⁴⁵ Yemeni Personal Status Law (1992), as amended, Articles 34-99.

Yemeni Personal Status Law (1992), as amended, Articles 58-59.

Information received from Yemeni Advocate, August 2021.



divorce to his wife (isma)

through a stipulation in the

marriage dower (*mahr*) to the husband in order to obtain a

A woman may seek redemptive

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i.e. is the presence of the spouse to be divorced required, are witnesses required, does the spouse seeking divorce need to go to court, is the divorced spouse informed of the divorce? Is the unilateral right to divorce delegated to the wife? If so, is it by law or through the marriage contract? Is it mandatory to register a divorce?

Applicable CEDAW Provision Article 16(1)(c) Paras. 17-18 GR21 Paras. 34, 39-40 GR29 marriage contract,47 thus sympathy.50 permitting her to pronounce divorce upon herself. A wife may seek judicial divorce by petitioning a court, for certain enumerated grounds. Valid grounds for seeking judicial divorce a husband's serious disease, refusal to financially support his family, absence for more than six months, addiction to alcohol or drugs, converting to a different religion, or marrying multiples wives without treating them equally. A woman may also obtain judicial divorce for the reason of contempt of her husband, but only if the couple first undergoes a mediation process. If the mediation process fails, the wife must return the

divorce.48

dependent on an

individual judge's

Yemeni Personal Status Law (1992), as amended, Article 60.

Yemeni Personal Status Law (1992), as amended, Articles 46-55.

Yemen – Social Institutional and Gender Index, OECD Development Centre, 2019, https://www.genderindex.org/wp-content/uploads/files/datasheets/2019/YE.pdf; Information received from Yemeni Advocate, August 2021.

Yemen National Information Center, Ministry of Justice Services, https://yemen-nic.info/ministations/detail.php?ID=10098.



	divorce (khul') by paying back		
	the dower (mahr) back to the		
	husband and forgoing all her		
	financial rights. A khul' divorce		
	requires the agreement of the		
	husband, and there is no		
	provision in the law to authorize		
	a judge to rule for khul' without		
	the husband's consent. ⁴⁹		
Women's financial rights after	Generally, upon divorce, a		Limited financial rights after
divorce	woman may be entitled to		divorce is often an obstacle
	financial maintenance during		that prevents women from
Is there a legal concept of	the waiting period after the		exiting abusive or violent
matrimonial assets? Is there	divorce (iddah), generally		marriages. In addition,
equal division of marital property	measured at three months or		women are often pressured
upon dissolution of the marriage?	three menstrual cycles.53		to forfeit all their financial
Is the woman's role as wife and			rights in order to obtain a
mother recognised as contribution	The YPSL does not recognize		divorces; and the
to the acquisition of assets? What	the concept of joint matrimonial		requirement that a woman
spousal maintenance are	assets.		pays back her dowry in
available to the wife after a			exchange for a khul' divorce
divorce? Is she entitled to			is often burdensome for
maintenance during the waiting			women, taking into account
period after the divorce (iddah)?			that it is not uncommon for
Is she entitled to a consolatory gift			a woman's father or family
or compensation upon divorce			to take possession of her
(mut'ah)? Who is responsible for			dowry at the time of
the financial maintenance of			marriage. ⁵⁴
children following a divorce? Can			
the couple agree to the division of			
assets acquired during marriage			
in the marriage contract? Can this			

Yemeni Personal Status Law (1992), as amended, Article 72-74. Yemeni Personal Status Law (1992), as amended, Article 151. 49

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Information received from Yemeni advocates, July 2021 and August 2021.



stipulation be amended? If so, by who and on what basis e.g. mutual consent? Applicable CEDAW Provision Articles 16(1)(c), 16(1)(h) Paras. 30-33 GR21 Paras. 34-35, 43-48 GR29			
Custody of Children Do parents have equal rights over the custody of their children? If no, who has priority right over the custody of the child? Is custody decided based on the best interest of the child? Do mothers automatically lose custody upon remarriage or if she is deemed disobedient or when the child reaches a designated age when custody goes to father? Applicable CEDAW Provision Articles 16(1)(d), 16(1)(f) Paras. 19-20 GR21	A mother has priority right over the custody of her children until they reach a certain age, which is 9 years for a son and 12 years for a daughter, unless otherwise determined by a judge based on the interests of the child. 55 Once a child reaches an age of independence, he or she may then choose to live with either his mother or father, or another person to whom the judge awards custody. 56 A divorced custodian is entitled to receiving financial support from the husband, responsible financial provider, or from the child's own wealth for the duration of the custody. 57		According to Human Rights Watch, custodian mothers are placed under onerous conditions because any misstep mistake on her part with regard to her children can result in her losing custody over her children. For instance, if a woman remarries or is deemed to not raise her children under the "appropriate standards" she can lose custody. Men do not face the similar restrictive conditions. Yemeni advocates point to instances of husbands using the threat of depriving a mother of the custody of her children to gain financial advantages in the divorce

Yemeni Personal Status Law (1992), as amended, Article 139.

Yemeni Personal Status Law (1992), as amended, Article 148.

Yemeni Personal Status Law (1992), as amended, Article 146.

Submission on Yemen to the CEDAW Committee for the 62nd Session, Human Rights Watch, 2015, pp. 2-3, https://www.hrw.org/sites/default/files/related_material/2015 HRW%20CEDAW%20Submission_Yemen.pdf

	In order to obtain custody of her	<u> </u>		process. ⁶²
	children, a woman must prove			process.
	to be qualified, physically and			
	mentally able to care for a child;			
	be Muslim; and must not			
	undertake employment outside			
	the house, unless she is able to			
	provide care for her child			
	otherwise. ⁵⁸ A woman's			
	immorality may not bar her from			
	custody until a child reaches 5			
	years of age. ⁵⁹			
	A mother loses custody of her			
	child if she for reasons of			
	incompetence, insanity,			
	serious disability or illness, or			
	if she marries a man who is			
	not a blood relative of her			
	children. ⁶⁰ A man does not			
	lose custody if he remarries.			
	1000 duotody ii no remaines.			
Guardianship of Children	Guardianship of children is			
	separate from custody. The			
Do parents have equal rights over	Yemeni Child Law, No. 45 of			
the guardianship of their children?	2002, specifies that a father has			
If no, who has priority right over	priority rights over the			
the guardianship of the child? Is guardianship decided based on	guardianship of his children.63			
the best interest of the child?				
the best interest of the child:				

Yemeni Personal Status Law (1992), as amended, Article 140.

⁵⁹ Yemeni Personal Status Law (1992), as amended, Article 141.

Yemeni Personal Status Law (1992), as amended, Articles 141-143, https://yemen-nic.info/db/laws_ye/detail.php?ID=11351.

⁶² Information received from Yemeni Advocate, July 2021.

Yemeni Child Law (2002), Article 42.

Applicable CEDAW Provision Articles 16(1)(d), 16(1)(f) Paras. 19-20 GR21	The Child Law further specifies that a Muslim child's guardian must be male, Muslim, sane, capable, and known for his integrity and honesty. ⁶⁴ A judge may appoint an alternative guardian if the father or other close male relatives are absent or unable to undertake guardianship duties. ⁶⁵			
Family Planning	Abortion is strictly prohibited and punishable by a prison,	~ // // /	In 2011-2015, the Ministry of Public	Access to reproductive health in Yemen is
Do women require the consent of	unless it is performed by a		Health issued a	generally poor and has
the husband to practise family	medical specialist who		National	deteriorated significantly in
planning, including abortions and	determines that an abortion is		Reproductive	recent years as a result of
sterilisation in law or in practice?	necessary to save a pregnant		Health Strategy,	the ongoing armed conflict.
and the second s	woman's life. ⁶⁶		which included	Only half of Yemen's
Applicable CEDAW Provision			several initiatives	hospitals remain functional,
Articles 16(1)(e), 12	While not enumerated by law, a		to improve	and only one in five of them
Paras. 21-23 GR21	husband's consent is generally		women's access	provide maternal and child
	required in to obtain family		to reproductive	health services. ⁷⁰ According
	planning services, including		health and to	to the United Nations
	contraceptives. A husband's	-	increase	Population Fund, one
	permission is also required		awareness among	Yemeni woman dies every
	before performing certain		women of family	two hours during childbirth
	procedures, such as caesarean		planning services.	from preventable causes,
	section to deliver a baby.67 Most		However, the	and 8.1 million women and

Yemeni Child Law (2002), Article 43.

Yemeni Child Law (2002), Articles 42-43.

Yemeni Penal Code (1994), as amended, Articles 239-240, https://yemen-nic.info/db/laws-ye/detail.php?ID=11424; Centre for Reproductive Rights, "The World's Abortion Laws", 2014, https://www.reproductiverights.org/sites/crr.civicactions.net/files/documents/AbortionMap2014.PDF

Summary record of the 833rd meeting, 41st Session, Committee on the Elimination of Discrimination against Women, 4 September 2008, CEDAW/C/SR.833

With emergency obstetric care elusive, pregnant women in Yemen face tragic consequences, UNPF, 15 June 2022,

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	recently, the Houthi regime issued two directives in 2021 further restricting access to birth control and formalizing the requirement of obtaining a husband's permission for family planning services in Houthicontrolled areas. ⁶⁸	outbreak of the armed conflict and its resulting human and infrastructure costs have seriously impeded the government's ability to provide reproductive health services. 69		girls of childbearing age require help accessing reproductive health services, including antenatal care, safe delivery services, postnatal care, family planning and emergency obstetric and newborn care.
Personal rights of spouses Does a woman need the consent of her spouse or guardian to work, choose a profession, leave the house, travel, drive, receive various health services, study, etc. on her behalf? Does a woman have the right to retain her birth name upon marriage or to choose her family name? Can a woman protect her personal rights through her marriage contract?	The YPSL restrict the personal rights of a married woman as a result of the maintenance-for-obedience legal framework provided for under the law. ⁷¹ For instance, a wife is obligated to obey her husband, live with him in the same home, make herself sexually available to him, not leave the home without his consent, or travel abroad without consent unless she had stipulated otherwise in her marriage contract. ⁷²		A woman may secure additional rights in the marriage through the inclusion of conditions in the marriage contract, provided that the husband consents to these conditions. ⁷³	According to reports by the World Bank and civil society, Yemeni women face restrictions in their mobility and decisionmaking both in law and in practice. ⁷⁴ Yemeni advocates point to women often being unaware of their legal rights or unable to assert their rights due to structural inequalities in family

https://www.unfpa.org/news/emergency-obstetric-care-elusive-pregnant-women-yemen-face-tragic-consequences.

Safia Mahdi, "Yemen: Women in Houthi Area No Longer in Control of Their Own Body," *Daraj*, 3 February 2021, https://daraj.com/en/66573/.

Yemen State Party Report to CEDAW, U.N. Doc. CEDAW/C/YEM /7-8 (2014), p. 23, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx; See also, Simone Wahnschafft, "The Human Development Approach to Women's Health in Yemen," 2017, https://kennedyinstitute.georgetown.edu/showcase/wp-content/uploads/2017/04/Academic-Paper-Submission-2017.pdf

Yemeni Personal Status Law (1992), as amended, Articles 40, 152.

Yemeni Personal Status Law (1992), as amended, Article 40.

Yemeni Personal Status Law (1992), as amended, Article 7.

World Bank, "Republic of Yemen: The Status of Yemeni Women: From Aspiration to Opportunity", 2014, p. 2, http://documents.worldbank.org/curated/en/640151468334820965/pdf/878200REVISED00Box0385200B00PUBLIC0.pdf; Yemen: Submission to the UN Human Rights



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Applicable CEDAW Provision			pressure to conform to the
Article 16(1)(g)	By custom, a woman keeps her		will of their fathers or
Para. 24 GR21	birth family name after		husbands. For example,
Para. 34 GR29	marriage.		while it is possible legally
			for Yemeni women to insert
			stipulations in the marriage
			contract to preserve her
			rights, the majority of
			women do not do so, either
			due to a lack of awareness
			of this possibility or in
			response to social norms that strongly discourage this
			practice. ⁷⁵
			practice.
			According to Yemen's
			2013 Demographic and
			Health Survey, only 10%
			of married Yemeni
	_		women were employed
			and 54% of married
			women earning cash
			made independent decisions on how to
			spend their earnings. ⁷⁶
			World Bank data
			indicated that female
			labor force participation
			have increased from
			16% in 1990 to 26% in

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Information received from Yemeni advocates, July 2021.

Committee for the 104th Session, Amnesty International, 2012, p. 6, http://www.refworld.org/pdfid/4f48e4382.pdf.

Ministry of Public Health and Population, Central Statistical Organisation, Pan Arab Program for Family Health and ICF International, "Yemen Demographic and Health Survey 2013", Tables 14.1, 14.2, 14.6, 14.7, pp. 175-176, 180-182, http://dhsprogram.com/pubs/pdf/FR296/FR296.pdf



			2016. ⁷⁷
Inheritance rights	Generally, inheritance rights	While the law	Pressing concerns with
	between women and men are	provides for the	respect to the inheritance of
Are women and men in the same	unequal. Articles 299-347 of the	possibility of securing	women in Yemen include
degree of relationship to a	YPSL details the inheritance	inheritance through	stolen inheritance and
deceased entitled to equal shares	shares among beneficiaries,	courts, researchers	coercion by male relatives
in the estate and to equal rank in	and in many instances, a	and lawyers point to	of a woman to forfeit her
the order of succession? Are	woman receives half the share	long delays in court	inheritance, including
there procedures to address any	of a man with the same degree	procedures and the	through the use of violence
inequalities in inheritance	of relationship to the	imposition of high	and threats of murder.80
between women and men e.g.	deceased. ⁷⁸	litigation fees (1.5% of	This issue was also
can a will be written, can		the amount in dispute)	highlighted by the Yemeni
beneficiaries agree to inherit		as significant	government in its 2014
equal shares of the estate or can		obstacles that prevent	State party report to the
the children agree to forgo their		women from pursuing	CEDAW Committee.81
inheritance in favour of their		their inheritance rights	
mother upon the death of their		in courts. ⁷⁹	In addition, some women
father?			have been reportedly
			subjected to forced
Applicable CEDAW Provision	•		marriages to relatives in
Paras. 34-35 GR21			order to preserve family
Paras. 49-53 GR29			assets and keep wealth,
			especially land and real
			estate properties, within the

World Bank, "Labour force participation rate, female (% of female population ages 15+) (modelled ILO estimate)", http://data.worldbank.org/indicator/SL.TLF.CACT.FE.ZS

Yemeni Personal Status Law (1992), as amended, Articles 299-348.

⁷⁹ Khaled Abdel-Wahed, "Al-mar aa al-Yamaniyya wa al-mirath: satwat al-thukur 'ala sultat al-Shariah wa al-qanun," *Ultra Sawt*, 22 January 2019, https://www.ultrasawt.com/ المر أق-اليمنية-و المير الم-سلوة الذكور -على -سلطة الشريعة-و القانون/خالد-عبدالو احد/مجتمع/عشو انتيات/

⁸⁰ Khaled Abdel-Wahed, "Al-mar'aa al-Yamaniyya wa al-mirath: satwat al-thukur 'ala sultat al-Shariah wa al-qanun," *Ultra Sawt*, 22 January 2019, https://www.ultrasawt.com/ المرأة-اليمنية و المير أق-اليمنية و المير أع-المنية و المير أع-ا

Yemen State Party Report to CEDAW, U.N. Doc. CEDAW/C/YEM /7-8 (2014), p. 72, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx



			family. 82
Violence against women in the family Are there laws that define what constitute domestic violence such as battery, female circumcision, marital rape and other forms of sexual assault and violence that affect a woman's mental health which are perpetuated by traditional attitudes? Is there specific legislation that recognises domestic violence as a crime? Is the husband allowed to discipline his wife? Can a suspected perpetrator marry his alleged abused victim to avoid punishment? Are there support services for women who are the victims of aggression or abuses? Applicable CEDAW Provision GRs 12 & 19 Para. 40 GR21	Currently, there is no general legislation addressing genderbased violence. The Penal Code, No. 12 of 1994, contains some general prohibitions and penalties that are applicable to acts of domestic violence, including murder, kidnapping, assault and battery as well as rape and sexual assault. ⁸³ Marital rape, however, is not specifically criminalized. Rather, YPSL article 40(2) requires a woman to provide sex to her husband, creating a significant legal gap for marital rape. The Penal Code also provides for a mitigated punishment for so-called honor killings. If a man is convicted of killing or seriously harming his wife upon finding her in a compromising position of adultery, he may	Yemen has developed a Women Development Strategy, Poverty Reduction and Development Plan to combat violence against women. 85 In 2014, the National Dialogue Conference took decision 94 to criminalize assault on bodily integrity, including FGM, 86 but a law has not been enacted to date.	Women and girls suffer disproportionately from violence, poverty, and deprivation of basic rights, a situation that has been severely exacerbated by the current military conflict. According to UNFPA, of all reported GBV incidents in 2018, 46% were physical assault, 22% psychological abuse, 17% denial of resources, 11% child marriage, 3& sexual abuse, and 1% rape. ⁸⁷ According to reports by the World Bank and the OECD, GBV is often viewed as a private matter and a source of shame for women for not abiding by their proper roles at home. Consequently, women are generally reluctant to report their abuse. There have been reported instances where

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Human Rights Watch, "Yemen", Submission to the CEDAW Committee for the 62nd session, 2015, p. 3, https://www.hrw.org/sites/default/files/related_material/2015_HRW%20CEDAW%20Submission_Yemen.pdf.

⁸³ Yemeni Penal Code (1994), as amended, Articles 233-238, 241-245, 246-252, 269, 273-276, https://yemen-nic.info/db/laws_ye/detail.php?ID=11424.

Yemen: Country Assessment on Violence against Women, Inter-Agency Network on Women and Gender Equality, 2010, p. 33, http://www.un.org/womenwatch/ianwge/taskforces/vaw/Country Assessment on Violence against Women August 2 2010.pdf

Replies of Yemen to the list of issues and questions in relation to its combined seventh and eighth periodic reports, CEDAW/C/YEM/RQ/7-8, July 14, 2020, para 23.

Being a girl in Yemen: Jehan and Hamamah's story, OCHA, 29 May 2019, https://www.unocha.org/story/being-girl-yemen-jehan-and-hamamah's-story.

	only receive a lenient sentence of one year or a fine. 84 Female genital mutilation (FGM) is not criminalized.		women who report domestic violence to the police are themselves incarcerated, and only released if a male relative comes to collect them. ⁸⁸ So-called honor crimes have been reported widely in Yemen, especially in rural and tribal areas, in the near absence of legal deterrence or punishment. ⁸⁹ In some areas in Yemen, FGM accepted as a cultural
			FGM accepted as a cultural practice that is especially suited to curbing girls' sexual drive and preventing shame to the family from early pregnancy. ⁹⁰
Nationality rights	Nationality rights are governed		
Dana a wife have the right to	by the Yemeni Nationality Law,		
Does a wife have the right to confer her citizenship on foreign husbands and children? Can the	No. 6 of 1990, which was later amended in 2010 to expand a woman's right to confer her		

Yemeni Penal Code (1994), as amended, Article 232.

Republic of Yemen: The Status of Yemeni Women: From Aspiration to Opportunity, World Bank, 2014, p. 41, http://documents.worldbank.org/curated/en/640151468334820965/pdf/878200REVISED00Box0385200B00PUBLIC0.pdf; Yemen – Social Institutional and Gender Index, OECD Development Centre, 2019, https://www.genderindex.org/wp-content/uploads/files/datasheets/2019/YE.pdf; Yemen: Submission to the CEDAW Committee for the 62nd session, Human Rights Watch, , 2015, pp. 7-8, https://www.hrw.org/sites/default/files/related material/2015 <a hre

See, for example, Abeer Mohsen, "Honour Killings in Yemen: Tribal Tradition and the Law," *Daraj*, 19 December 2019, https://daraj.com/en/36602/; Rim Mugahed, "Living half a life: What are Yemeni women facing in addition to the war?" *Assafir*, 25 December 2021, https://assafirarabi.com/en/42505/2021/12/25/living-half-a-life-what-are-yemeni-women-facing-in-addition-to-the-war/.

⁹⁰ Information received from Yemeni advocate, August 2021.



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nationality of an adult woman be arbitrarily removed because of marriage or dissolution of marriage or because her husband or father changes his nationality?

Applicable CEDAW Provision Article 9 Para. 6 GR21 nationality upon her children from a foreign husband.

Article 3 of the Nationality Law provides that Yemeni nationality shall be conferred upon anyone born to either a Yemeni father or mother.

The amendment, however, has limited retroactive applicability. as the law also states that children born to a Yemeni mother and foreign father prior to the enactment of the 2010 amendment must apply for Yemeni nationality within 3 years and may receive the Yemeni nationality only upon a decision of the Minister of Interior.91 Moreover, persons who received the Yemeni nationality pursuant to this process, in turn, may only pass their nationality to their minor children.92

The Law also provides that any Yemeni woman wishing to marry a foreigner must apply for approval of the Minister of Interior prior to the marriage.⁹³

Yemeni Nationality Law (1990), as amended, Article 3, http://www.ypwatch.org/page.php?id=1131.

Yemeni Nationality Law (1990), as amended, Article 3.

Yemeni Nationality Law (1990), as amended, Article 10.



There are no comparable restrictions for Yemeni men who wish to marry foreign women.	
Article 11 of the Nationality Law provides that a Yemeni man may apply to confer his nationality on his foreign wife after the passing of 4 years from the date of marriage. 94 There are no comparable provisions allowing a Yemeni woman to confer her nationality to on her foreign husband.	
A Yemeni woman does not lose her citizenship upon marrying a Muslim foreigner, unless she indicates a desire to surrender her Yemeni nationality. 95	

Yemeni Nationality Law (1990), as amended, Article 11. Yemeni Nationality Law (1990), as amended, Article 10.

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ACCESS TO JUSTICE (please include sources to information as much as possible)

SYSTEM	PROCEDURES	CHALLENGES FOR WOMEN	GOOD PRACTICES IN COURT SYSTEM
How are Muslim family law (i.e.	Are the procedures pertaining to	What are some key challenges that	Are there any good practices,
marriage and family related) cases	family matters (e.g. divorce,	Muslim women face in accessing justice	procedures, or policies that you
administered in your country? (E.g.	maintenance etc) defined in	on family law matters?	would like to share pertaining to
Do you have a Quazi/Kadhi court	family law and/or are there	(E.g. lack of accessibility, costly and bad	how courts in your country deal
system, family courts or civil	guidelines/policies available for	procedures, delayed processes, gender	with family law cases?
courts?)	judges/Kadhis?	insensitive judges, etc?)	(E.g. prioritizing certain types of cases, timely delivery of
How many courthouses/court rooms	In general practice, do	The ongoing war and political conflict in	decisions, clear procedure, etc.)
around the country administer	judges/Kadhis follow procedures?	Yemen have led to the disintegration of	
Muslim family law cases?		government control over different Yemeni	
-	How much judicial discretion do	regions, with many areas falling under the	
If civil or Kadhi courts - what cases	judges/Kadhis have over	control of armed militias, such as the	
are handled by what courts?	marriage and family matters?	Houthis, or warring tribal or armed	
		factions. The military conflict in Yemen	
How many Muslim family law-related	Are there appeal processes?	has led to a deterioration in the access to	
judges are there? Are there women		and quality of judicial remedies, with	
working within the court system as	Procedures related to the	courts getting frequently shut down in	
judges/marriage registrars e.t.c?	adjudication of personal status	many provinces. 100 In Houthi-controlled	
	matters are governed by the Civil	areas, Houthi militias have established a	
Do lawyers represent clients?	Procedures Law, No. 40 of	separate judiciary system that applies	
	2002.98	significantly more restrictive Shariah	
The Judicial Authority Law of 1991		interpretations that limit the rights of	
organizes the courts in Yemen into	Judgments of the courts of first	women. ¹⁰¹	
courts of first instance, courts of	instance in personal status	Even where women can access the	
appeal, and a High Court. Personal	manner are appealed to the civil	judicial system despite restricted	

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Yemeni Civil Procedures Law (2002), https://yemen-nic.info/db/laws_ye/detail.php?ID=11784.

¹⁰⁰ Interview with Yemeni advocate, July 2021.

Interview with Yemeni advocate, July 2021. See also, Mohammed Alshuwaiter, "The Impact of the War on Yemen's Justice System," ILAC Report, November 2021, https://static1.squarespace.com/static/5900b58e1b631bffa367167e/t/61dee94b6073db3fb6061779/1641998668657/The-Impact-of-the-War-on-Yemens-Justice-System.pdf.



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status matters are adjudicated by the civil courts of first instance and courts of appeal, with the Personal Status Chambers of the High Court serving as the highest appeals courts in personal status matters.⁹⁶

Women may serve as judges in Yemen, and there is an estimated 150 female judges currently serving in different courts across Yemen.⁹⁷

Parties to all types of court cases may be represented by a lawyer.

courts of appeal, and then to the High Court as the highest court of appeal in personal status cases.⁹⁹

It is difficult to determine the extent to which judges currently follow procedures, given the general breakdown of order in the judicial system in many geographic areas as a result of the war in Yemen.

movement, they face logistical obstacles, and cases can take years to be resolved. 102

The cost of going to court can also be prohibitive despite any legal aid programs the government supports. ¹⁰³ In Houthicontrolled areas, the judge can order a pro-bono lawyer, but this is not always implemented. ¹⁰⁴ Finally, outcomes so rarely work in the women's favor that the risk of losing makes the investment of time and money unreasonable.

Yemeni Judicial Authority Law (1991), as amended, https://yemen-nic.info/db/laws-ye/detail.php?ID=11295.

Mohammed Abduh, "Yemeni Female Judges' Forum: A Journey of Passage and Confrontation (Arabic)," *Dakkh*, https://dakkh.net/?p=580; See also Mohammed Alshuwaiter, "The Impact of the War on Yemen's Justice System," ILAC Report, November 2021, https://static1.squarespace.com/static/5900b58e1b631bffa367167e/t/61dee94b6073db3fb6061779/1641998668657/The-Impact-of-the-War-on-Yemens-Justice-System.pdf.

Yemeni Judicial Authority Law (1991), as amended, https://yemen-nic.info/db/laws-ye/detail.php?ID=11295.

Replies of Yemen to the list of issues and questions in relation to its combined seventh and eighth periodic reports, CEDAW/C/YEM/RQ/7-8, 14 July 2020, para. 28; Interview with Yemeni advocate, July 2021;

Replies of Yemen to the list of issues and questions in relation to its combined seventh and eighth periodic reports, CEDAW/C/YEM/RQ/7-8, 14 July 2020, para 28.

¹⁰⁴ Interview with Yemeni advocate, July 2021.