

KENYA¹

OVERVIEW OF MUSLIM FAMILY LAWS & PRACTICES (Updated as at 2 January 2022)

Family Law Matter	Description					
Failing Law Matter	Legislative Framework	Case Law	Policy	Procedure	Practice	
Equality of spouses in marriage	Article 27(1) of the Constitution provides that: ²	The case of R.B & R.G.O v H.S.B & A.S.B ¹⁴ held that petitioners who	Kenya acceded to CEDAW without reservations. ¹⁶	Kenyan Muslims are under no legal obligation to have matters relating to	According to the 2016 UNDP Human Development	
Is there a Constitutional provision on equality and are there exceptions? Are there specific laws that recognise marriage as a partnership of equals i.e. are family laws and/or other laws relating to marriage and family relations codified or uncodified? If codified, what are the titles of all the applicable laws? If codified, do these laws apply to all citizens irrespective of religion? If not, do these laws	 Every person is equal before the law and has the right to equal protection and equal benefit of the law; Equality includes the full and equal enjoyment of all rights and fundamental freedoms. Women and men have the right to equal treatment, including the right to equal opportunities in political, economic cultural 	meet the requirements to bring a case in Kadhis' Courts (subject matter, both parties Muslim) can submit their complaint in either the High court or the Kadhis' court.	The Government of Kenya in its 2016 report to the CEDAW Committee informed that the Marriage Act 2014 repeals the previous numerous pieces of legislation that had governed the	marriage and family relations adjudicated by the Kadhis Court. They may choose for their matters to be adjudicated by other competent courts including Magistrate courts and High Courts. However, these courts will also apply Muslim	Report, Kenya ranks 146 on the UNDP Human Development Index and 135 on the UNDP Gender Inequality Index. 19 According to Kenya's 2014 Demographic and Health Survey,	

This Musawah project to map Muslim Family Laws globally was led by Zainah Anwar and coordinated by Lead Researcher Sharmila Sharma, with substantive support from Salma Waheedi and students at the International Human Rights Clinic, Harvard Law School. For this Kenya country table, we would also like to thank Alyssa Oravec from Harvard Law School, and Sheikh Suqyan Hassan Omar and Sureya Roble for their inputs in its preparation.

Article 27(1) of Kenya's Constitution (2010), http://www.kenyalaw.org/lex/actview.xql?actid=Const2010

¹⁴ R.B & R.G.O v H.S.B & A.S.B [2014] eKLR, http://kenyalaw.org/caselaw/cases/view/104814/

United Nations Treaty Collection Website, https://treaties.un.org/Pages/ViewDetails.aspx?src=TREATY&mtdsg no=IV-8&chapter=4&clang= en

UNDP, "Human Development Report 2016", Table 5, pp. 214-217, http://hdr.undp.org/sites/default/files/2016 human development report.pdf



For more info: musawah@musawah.org

apply to all Muslims or are there different codified laws for different sects within Islam? If uncodified, or if codified laws do not sufficiently address a particular issue, how is the issue addressed e.g. what Muslim school of law is applicable? Do these laws explicitly state gender-stereotypical roles between husbands and wives e.g. the husband is the head of the household or the wife is the primary caregiver?

Applicable CEDAW Provision

Article 16(1)(c)

Paras. 17-18 GR21

Paras. 54-55 GR29

and social spheres;

- The State shall not discriminate directly or indirectly against any person on any ground, including sex and marital status;
- A person shall not discriminate directly or indirectly on any ground including sex and marital status.

Article 28 Constitution provides:

 Every person has inherent dignity and the right to have that dignity respected and protected. (This applies to all citizens.)

Article 45 of the Constitution provides that: 3

Kadhis courts are empowered with unlimited powers to apply Muslim family law without any restrictions. Consequently, Kadhis court judges are free to adopt any Muslim figh they deem fit to apply in the cases before their courts. ¹⁵

institution of marriage, thus making it easier and more user friendly for women seeking matrimonial iustice. The enactment of the law is a major victory for women in Kenya as it champions equality in marriage as well as reiterates the minimum age of marriage for all women across religious and cultural divides as outlined in Section 4 of the Act. 17

family law. 18

The high court
Ruling Prevails, if
one party appeals to
the high court high
court ruling will
prevails

about 32% of households in Kenya are headed by women.²⁰

According to a Senior Principal Khadi, in practice:²¹

 The absence of a standard codified Muslim family law in Kenya gives practitioners who include kadhis, lawyers, scholars and Muslims in general a free hand to resort to their favoured Muslim school(s) of thought;

³ Article 45 of Kenya's Constitution (2010), http://www.kenyalaw.org/lex/actview.xql?actid=Const2010

¹⁵ Information obtained from Kenyan advocate, February 2017

Kenya State party report, U.N. Doc. CEDAW/C/KEN/8 (2016), para. 195, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx

¹⁸ Information obtained from Kenyan advocate, February 2017

Kenya National Bureau of Statistics, et al., "Kenya Demographic and Health Survey 2014", Table 2.9, p. 22, http://dhsprogram.com/pubs/pdf/FR308/FR308.pdf

²¹ Information obtained from Kenyan advocate, February 2017



For more info: musawah@musawah.org

 The family is the natural and
The family is the flatural and
fundamental unit of society and
the necessary basis of social
order, and shall enjoy the
recognition and protection of
the State;

- Parties to a marriage are entitled to equal rights at the time of the marriage, during the marriage, and at the dissolution of the marriage;
- The following legislation relating to marriage and family relations are to be enacted to the extent that any such marriages or systems of law are consistent with the Constitution: (i) marriage concluded under any tradition, or system of religious, personal or family law; and (ii) any system of person and family under any tradition, or adhered to by persons professing a particular religion.

Article 170(5) of the Constitution provides that the Kadhis Court has jurisdiction to determine questions of Muslim law relating to personal status, marriage, divorce or inheritance in

 Ultimately, the choice of fiqh adopted by a Kadhi Court judge may be dictated by his personal philosophical inclination towards a certain school of thought, sect or opinion.

In addition. according to the Senior Principal Chief Khadi, during marriage, Muslim husbands and wives take on fairly traditional roles. The husband provides maintenance for the family while the wife takes care of the internal affairs of the family. They may both work or go into business



For more info: musawah@musawah.org

<u> </u>	<u> </u>
proceedings in which all the	jointly or
parties profess the Muslim	separately. ²²
religion and submit to the	
jurisdiction of the Kadhi's	
courts. This constitutional	
provision is reflected in Section	
5 of the Kadhis Court Act. ⁴	
o of the rading court rot.	
The Marriage Act No. of 2014 is	
the main codified law that	
governs marriage and family	
relations in Kenya. ⁵ The Act	
recognises five types of	
marriages: Civil, Customary,	
Christian, Hindu and Muslim. ⁶	
Chilistian, minut and widsiin.	
The provisions of the Marriage	
Act are applicable to all	
Kenyans unless stated	
otherwise in the Act (mainly the	
respective Parts of the Act that	
I ·	
specifically relate to each of the	
five types of marriage	
recognised by the Act). ⁷	
L L	

Article 170(1) of Kenya's Constitution (2010), http://www.kenyalaw.org/lex/actview.xql?actid=Const2010; Section 5 of the Kadhis Court Act (1967), http://kenyalaw.org/lex/actview.xql?actid=CAP.%2011

Section 6(1) of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage-Act2014.pdf

Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage-Act2014.pdf

See for instance Part III (Christian Marriages), Part IV (Civil Marriages), Part V (Customary Marriages), Part VI (Hindu Marriages), Part VII (Marriages under Islamic Law) of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage Act2014.pdf; Information obtained from Kenyan advocate, February 2017

Information obtained from Kenyan advocate, February 2017; AbdulKadir Hashim, "Muslim Personal Law in Kenya and Tanzania: Tradition and Innovation", (Journal of Muslim Minority Affairs, 25:3, 2005), pp. 450-451, https://profiles.uonbi.ac.ke/hashim/files/tradition_and_innovation.pdf



For more info: musawah@musawah.org

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Section 3(1) of the Marriage Act defines marriage as a voluntary union of a man and a woman whether in a monogamous or polygamous union and registered in accordance with the Act. ⁸ In line with Article 45(3) and other equality provisions in the Constitution, Section 3(2) the Marriage Act provides that parties to a marriage have equal rights and obligations at the time of the marriage, during the marriage and at the dissolution of the marriage. ⁹ However, despite Article 45(3) and other equality provisions in the Constitution as well as Section 3(2) of the Marriage Act: ¹⁰ • Section 3(4) of the Marriage Act states that parties to a Muslim marriage shall only			

Sections 3(1) of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage_Act2014.pdf

Article 45(3) of Kenya's Constitution (2010), http://www.kenyalaw.org/lex/actview.xgl?actid=Const2010; Section 3(2) of the Marriage Act (2014),

http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage_Act2014.pdf

Article 45(3) of Kenya's Constitution (2010), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage_Act2014.pdf



have the rights granted under Islamic law, albeit with a proviso that this section is subject to the requirements of Section 3(2); and	
Section 49(3) states that any provision in the Marriage that is inconsistent with Islamic law and practices shall not apply to persons who profess the Islamic faith.	
Kenya does not have specific codified laws relating to Muslim marriages and family relations. These areas are governed by a combination of <i>Shari'ah</i> principles and judicial precedence. With Sunni Muslims of the Shafi'i School being the majority of Muslims in Kenya, generally, the rules of Shafi'i jurisprudence (<i>fiqh</i>) apply in Muslim personal status	

Information obtained from Kenyan advocate, February 2017; Kevin Odimbe Wanyonyi, "The Kadhis Court in Kenya: Towards Enhancing Access to Justice for Muslim Women", *University of Lund Student Paper*, 2016, pp.20-24, https://lup.lub.lu.se/student-papers/search/publication/8879897

	matters. 12 However, Kenya also has a sizable Hanafi community as well as Jafari, Zaydi and Ahmadi minority communities. The diverse Muslim population in Kenya has in turn resulted in a diversity of applicable Muslim fiqh governing Muslim personal status matters in Kenya. 13				
Minimum and equal legal age for marriage Is there a minimum age of marriage? Are there exceptions to the minimum age (e.g. min. age at 18, with exceptions to 16)? Is there an absolute minimum age without exceptions? Is there equality in	The minimum legal age for marriage is 18 for both females and males as per Section 4 of the Marriage Act. 23 Section 4 applies to all Kenyans across all religions. 24 Section 11(1) provides that a union is not a marriage if, at the time of marriage, either party is below the minimum legal age	In the matter of Council of Imams and Preachers of Kenya, Malindi & 4 others Vs Attorney General & 5 Others [2015] eKLR ³⁰ Justice Said Chitembwe reiterated that "The bottom-line is that the Kenyan	Constitutional Petition 40 of 2011 ³¹	Council of Imams and Preachers of Kenya, Malindi & 4 others v Attorney General & 5 others [2015] eKLR. IN THE MATTER OF CHAPTER 4 OF THE CONSTITUTION	According to UNICEF's State of the World's Children 2016 report, 23% of women aged 20- 24 in Kenya were first married by 18 and 4% were first married by 15.32

Kevin Odimbe Wanyonyi, "The Kadhis Court in Kenya: Towards Enhancing Access to Justice for Muslim Women", *University of Lund Student Paper*, 2016, p. 24, https://lup.lub.lu.se/student-papers/search/publication/8879897; AbdulKadir Hashim, "Muslim Personal Law in Kenya and Tanzania: Tradition and Innovation", (Journal of Muslim Minority Affairs, 25:3, 2005), p. 452, https://profiles.uonbi.ac.ke/hashim/files/tradition_and_innovation.pdf; Emory Scholar Blogs, "The Republic of Kenya," https://scholarblogs.emory.edu/islamic-family-law/home/research/legal-profiles/kenya-republic-of/

Emory Scholar Blogs, "The Republic of Kenya," *Islamic Family Law*, <a href="https://scholarblogs.emory.edu/islamic-family-law/home/research/legal-profiles/kenya-republic-of/section 4 of the Marriage Act (2014), <a href="https://scholarblogs.emory.emor

Kenya State party report, U.N. Doc. CEDAW/C/KEN/8 (2016), para. 195, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx

Kenya State party report, U.N. Doc. CEDAW/C/KEN/8 (2016), para. 195, <u>nttp://www.oncnr.org/en/nrbodies/cedaw/pages/cedawindex.aspx</u>

Constitutional Petition 40 of 2011: http://kenyalaw.org/caselaw/cases/view/115306/

Constitutional Petition 40 of 2011: http://kenyalaw.org/caselaw/cases/view/115306/

UNICEF, "The State of the World's Children 2016", Table 9, pp. 150-153, https://www.unicef.org/publications/files/UNICEF_SOWC_2016.pdf



For more info: musawah@musawah.org

OF KENYA

the minimum age of marriage?
Does the minimum age of
marriage match the age of
majority? Is there a minimum
age verification process before
the marriage is concluded?

Applicable CEDAW Provision

Article 16(2)

Paras. 36-39 GR21

Applicable Maputo Protocol Provision

Article 6 (b)

for marriage.25

Section 87 states that any person who marries a person below the legal minimum age for marriage commits an offence and shall be liable to a penalty (imprisonment, fine or both).²⁶

Section 92(1)(a) provides that a person commits an offence if that person celebrates or witnesses a union purporting to be a marriage where that person knows or should that at least one party is below 18 and shall be liable to a penalty (imprisonment, fine or both).²⁷

Section 14 of the Children Act states that no person shall subject a child to early marriage.²⁸

The Protection Against Domestic Violence Act No. 2 of 2015²⁹ provides for the definition of domestic violence that is meant to protect all females (children

Law does not permit marriages of people below the age of 18 vears. The 2nd respondent was a child under the provisions of article 260 of the Constitution. The right to marry under article 45 (2) of the Constitution is only available to adults. Article 260 defines an adult as someone who has attained the age of 18 vears. The Constitution grants the freedom to exercise one's religion. However, that

IN THE MATTER
OF ALLEGED
CONTRAVENTIO
N OF
FUNDAMENTAL
RIGHTS AND
FREEDOMS
PARTICULARLY
ARTICLES 32 (1),
(2), (3) AND (4)
45 (2), 4 (a) AND
(b), 50 (2) (n),
AND 170 (5)
THEREOF

IN THE MATTER
OF ARTICLE 19
OF THE
TRANSITIONAL
AND
consequential
provisions under
the sixth schedule
of the constitution

According to
Kenya's 2014
Demographic and
Health Survey, the
median age at
first marriage for
women is 20.2
and men is 25.3.33

According to Girls

Not Bride, socio-economic factors are the primary drivers for child/ early marriage in Kenya. These include: (i) girls, particularly in the rural parts of Kenya often being perceived by their families an economic burden:

Section 11(1) of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage_Act2014.pdf

Section 87 of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage Act2014.pdf

Sections 92(1)(a), 92(2) of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage-Act2014.pdf

Section 14 of the Children Act (2001), http://www.unesco.org/education/edurights/media/docs/f587bfa8b9536d479977207b897df7a3223f57ed.pdf

²⁹ Section 3 of the Protection Against Domestic Violence Act No. 2 of 2015 file:///C:/Users/user/Documents/PADV%202015.pdf

Kenya National Bureau of Statistics, et al., "Kenya Demographic and Health Survey 2014", p. 55, http://dhsprogram.com/pubs/pdf/FR308/FR308.pdf



and women) in Kenya. Its	freedom has to be	of Kenya	and (ii) poor
states:	carried out in line		access to
	with the other		education. In
	Constitutional		addition, cultural
In this Act, "violence" means—	provisions. If		norms play a part
(a) abuse that includes— (i)	each religion is		as well. Girls,
child marriage; (ii) female	given a freehand		again particularly
genital mutilation; (iii) forced	to exercise its		in the rural parts
marriage; (iv) forced wife	belief without a		of Kenya, are
inheritance; (v) interference	common ground,		often viewed as
from in-laws; (vi) sexual	then the end		capital for their
violence within marriage; (vii)	result will be		exchange value in
virginity testing; and (viii) widow	disharmony in the		terms of goods,
cleansing; (b) damage to	Kenyan society."		money and
property; (c) defilement; (d)			livestock. To
depriving the applicant of or			justify these
hindering the applicant from			economic
access to or a reasonable			transactions, a
share of the facilities associated			combination of
with the applicant's place of			cultural, traditional
residence; (e) economic abuse;			and religious
(f) emotional or psychological	*		arguments are
abuse; (g) forcible entry into the			often employed. 34
applicant's residence where the			Climate change is
parties do not share the same			_
residence; (h) harassment; (i)			an emerging issue that also seems to
incest; (j) intimidation; (k)			
physical abuse; (I) sexual			fuel an increase in
abuse; (m) stalking; (n) verbal			child marriages
abuse; or (o) any other conduct			especially in the North Eastern
against a person, where such			
, , , , , , , , , , , , , , , , , , , ,			parts of Kenya as

Girls Not Brides, "Kenya", *Child marriages around the world*, http://www.girlsnotbrides.org/child-marriage/kenya/

For more info: musawah@musawah.org

	conduct harms or may cause imminent harm to the safety, health, or well-being of the person. (2) "Domestic violence", in relation to any person, means violence against that person, or threat of violence or of imminent danger to that person, by any other person with whom that person is, or has been, in a domestic relationship.				families seek to survive in the harsh drought conditions and use their children as assets in exchange for camels, milk and other commodities they need. 35
Is a marriage valid without the woman's consent? Is the practice of forcing women to marry against their will (ijbar) prohibited? Is there a standard marriage contract? If so, what	Consent to marriage is a vital ingredient of any marriage in Kenya despite the bride's religion. Consent cannot be assumed and minors are considered not to have capacity to consent. The Protection Against Domestic Violence Act (see above section) categorises	Highlights Of The Marriage Act, 2014. MAY 20, 2014	In having capacity to decide to have sexual relations with another person, a person needs to understand that the other person has to have the	The procedure for Muslim marriages is as follows: Where a marriage officiant (Kadhis, sheikh, mukhi or imam) authorised by the Registrar of Marriages	Media reports suggest that forced marriage is common in Kenya, especially, among young girls and in rural areas. ⁴⁰

³⁵ Kenya is Trying to End Child Marriage. But Climate Change is Putting More Young Girls at Risk: see https://time.com/5878719/climate-change-kenya-child-marriage/

⁴⁰ Irissheel Shanzu, "Five girls walk for days to avoid their planned early marriage in West Pokot", *Standard*, 22 January 2016, https://www.standardmedia.co.ke/article/2000189021/five-girls-walk-for-days-to-avoid-their-planned-early-marriages-in-west-pokot; Catherine Soi, "Underage girls forced to marry in Kenya", *Al Jazeera*, 27 December 2013, http://www.aljazeera.com/video/africa/2013/12/underage-girls-forced-marry-kenya-201312278350728652.html; Anthony Aisi, "Illegal underaged marriages high in rural Kenya, report finds", *Key Correspondents*, 11 December 2012, http://www.keycorrespondents.org/2012/12/11/illegal-underage-marriages-high-in-rural-kenya-report-finds/



For more info: musawah@musawah.org

are its broad provisions and is there anything particular in the contract that ought to be highlighted on the basis that it advances women's rights or otherwise? Is it mandatory to register a marriage?

Applicable CEDAW Provision

Article 16(1)(b)

Paras. 15-16 GR21

Paras. 25-26, 33-34 GR29

Maputo Protocol

Article 6(a)

forced marriage as an act of domestic violence which any woman can seek legal recourse against it.

A prospective bride who is an adult and has married at least once must consent to her subsequent marriage. However, it is generally understood that based on the rules of Shafi'i fiqh, a father has the right to conclude a marriage on behalf of a virgin daughter of any age even if it is against her will. Consequently, ijbar marriage of a prospective bride who has not attained puberty or who has never been married may occur "behind the scenes" in Kenya. 36

This is despite the following constitutional and legal provisions stating otherwise:³⁷

capacity to consent to the sexual activity and has to in fact consent before and throughout the sexual activity.

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(Registrar) celebrates a Muslim marriage, the official must record the details of the marriage. issue the parties to the marriage with a certificate of marriages and deliver the record and certificate to the Registrar. If the Registrar is satisfied that the provisions of the Marriage Act are met, the Registrar will register the marriage.39

Information obtained from Kenyan advocate, February 2017; Woodrow Wilson International Centre for Scholars, "Best Practices': Progressive Family Laws in Muslim Countries", 2005, p. 16, https://www.wilsoncenter.org/sites/default/files/Best%20Practices%20%28English%29.pdf

Article 45(2) of Kenya's Constitution (2010), http://www.kenyalaw.org/lex/actview.xql?actid=Const2010; Sections 3(1), 11(1)(e), 89 of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage Act2014.pdf

Part VIII of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage Act2014.pdf

Article 45(2) of the Constitution provides that every adult has the right to marry a person of the opposite sex based on the free consent of the parties;
Section 3(1) of the Marriage Act provides that marriage is a voluntary union between a man and a woman;
Section 11(1)(e) of the Marriage Act states that a union is not a marriage if at the time of the making of the union the consent of either party has not been freely given;
Section 89 of the Marriage Act states that a person who enters a marriage with knowledge or who has reason to believe that consent was induced by coercion or fraud commits an offence and shall be liable to a penalty

	(imprisonment, fine or both). The mandatory registration of marriages is provided for in Part VIII of the Marriage Act. 38			
Women's capacity to enter into marriage Is consent of a marital guardian (wali) required? If so, can a woman choose her own wali? Can a woman go before a court or other competent authority to seek permission to marry if her wali refuses to consent to her marriage? Can a woman negotiate her marital rights prior to marriage and can these rights be changed during marriage? If so, who can change these rights and under what circumstances e.g. mutual consent? The contract allows couples to discuss major aspects of their	Regardless of her age, a prospective bride requires the consent of a marital guardian (wali) to enter into marriage based on the rules of Shafi'i fiqh. ⁴¹ If the wali opposes the marriage, the prospective bride may seek the authorisation of a Kadhis court judge to get married. ⁴²	According to a Senior Principal Khadi, the Kadhis court is "readily available to grant relief" to prospective brides whose wali has refused them consent to get married.43	The bride is often asked her opinion to make sure she receives a gift she enjoys. However, the actual mahr will take many different forms and practitioners who review Muslim marriage contracts will see a variety of items being given as the mahr.	

³⁸ Part VIII of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage_Act2014.pdf

Information obtained from Kenyan advocate, February 2017; Woodrow Wilson International Centre for Scholars, "Best Practices': Progressive Family Laws in Muslim Countries", 2005, p. 16, https://www.wilsoncenter.org/sites/default/files/Best%20Practices%20%28English%29.pdf Information obtained from Kenyan advocate, February 2017

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⁴³ Information obtained from Kenyan advocate, February 2017



marriage before they become husband and wife and make binding agreements. For example, contracts can include an agreed upon place to live or decisions regarding careers and children. 26 Islamic marriage contracts are very practical tools that allow couples to engage in negotiations to ensure their major goals and philosophies are in line. Applicable CEDAW Provision Articles 16(1)(a), 16(1)(b) Paras. 15-16 GR21 Para. 34 GR29			
Polygamous marriages Does the law prohibit polygamy or impose strict conditions on such practice? Is the permission of the court required for a polygamous marriage? Is the permission of an existing	A Muslim man may marry up to four wives at one time. There is no legal requirement for him to seek the permission of the court or his existing wife or wives to enter into a polygamous marriage.	The Government of Kenya in its 2016 report to the CEDAW Committee acknowledged that contrary to Article 45(3) of the Constitution which	According to Kenya's 2014 Demographic and Health Survey, 11% of marriages in are polygamous. The survey also found



For more info: musawah@musawah.org

wife required for a polygamous marriage? Is it necessary to inform an existing wife of the polygamous marriage? Are temporary marriages such as traveller's marriages (misyar) recognised? Is it necessary to register a polygamous marriage? Can a woman stipulate in the marriage contract that her intended husband cannot enter into a polygamous marriage?

Applicable CEDAW Provision

Para. 14 GR21

Para. 34 GR29

Section 3(1) of the Marriage Act states that a marriage may be a monogamous or polygamous.⁴⁴

Section 6(3) states that an Islamic marriage is presumed to be polygamous or potentially polygamous.⁴⁵

Section 8 provides for a couple to declare their intention to convert their potentially polygamous marriage to a monogamous marriage under the following conditions: (i) each spouse must voluntarily declare their intent to convert the potentially polygamous marriage to a monogamous one; and (ii) at the time the declaration is made, the husband must only have one wife. The declaration must: (i) be made before a marriage officer and must be recorded in writing and signed by each spouse; and (ii) registered with the Registrar of Marriage.46

provides for that parties to a marriage are entitled to equal rights at the time of marriage. during the marriage and at the dissolution of the marriage, the Marriage Act not only recognises polygamous marriages but also allows the man to marry another wife without the first one's consent. The Kenyan government also declared that there is an urgent need to bring those laws and customs in conformity with

 Women in the Northern Eastern region of Kenya were most likely to report having co-wives (32%), followed by women in the Nyanza (19%) and Western (15%) regions. Women in the Central region were least likely to report having co-wives (3.9%);

that.48

 Older women were more likely than younger women to have co-wives. For instance, 18% of

Section 3(1) of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage Act2014.pdf
Section 6(3) of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage Act2014.pdf

Section 6(3) of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage Act2014.pdf
 Section 8 of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage Act2014.pdf

Kenya National Bureau of Statistics, et al., "Kenya Demographic and Health Survey 2014", Table 4.2.1, p. 57, http://dhsprogram.com/pubs/pdf/FR308/FR308.pdf



For more info: musawah@musawah.org

the Constitution. ⁴⁷	married women aged 45-49 reported having co-wives, as compared with 6% of women
	 aged 20-24; Rural women were more likely to report having co-wives than urban women (14% versus 7%);
	Women living in poorer households were more likely than women living in richer households
	to have co-wives. For instance, 24% of women living in households in the lowest wealth quintile reported having co-wives,

Kenya State party report, U.N. Doc. CEDAW/C/KEN/8 (2016), para. 30, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx



				as compared with 5% of women living in households in the highest quintile; and • Lower educated women were slightly more likely to report having co-wives than higher educated women. For instance, 32% of married women with no education reported having co-wives, as compared with 6% of women who have attained secondary or higher education.
Divorce rights	Article 45(3) of the Constitution	The case of N H A v	A husband may	According to a



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Is there an equal right to divorce between women and men? Can the husband divorce without reason and without having to go to court? What are the main forms of divorce? Can all forms of divorce be sought only through the courts? Are the grounds for divorce the same for the husband and wife? Is unilateral divorce by repudiation (talāq) prohibited? If unilateral divorce is not prohibited, what is the procedure i.e. is the presence of the spouse to be divorced required, are witnesses required, does the spouse seeking divorce need to go to court, is the divorced spouse informed of the divorce? Is the unilateral right to divorce delegated to the wife? If and Section 32(2) of the Marriage Act provide for equal rights between women and men at the dissolution of the marriage.⁴⁹ However, Section 71 of the Marriage Act states that the dissolution of an Islamic marriage is governed by Islamic law.⁵⁰

There are four main ways in which Muslims can seek for divorce in Kenya:51

 Unilateral repudiation of the marriage (talaq): No legislation or administrative practice governs talaq divorce in Kenya.⁵² Consequently, a husband can unilaterally repudiate a marriage without M M M S A⁵⁵ held that for Muslim marriages, the types of and grounds for divorce are issues of law to be argued at trial. It is for the court to adjudicate the divorce according to the principles of Shari'ah.

Please find the actual kink,
Succession Case 208 of 2014 Asba Adam
Khamis v Amir
Ibrahim, Maulidi
Ibrahim & Rukia
Ibrahim [Jnr.]⁵⁶

unilaterally repudiate a marriage without judicial supervision. A wife must always petition a court for divorce regardless of whatever form of divorce she is seeking (e.g. khul' etc.). 57

The procedure for Muslim marriages is as follows:
Where a Kadhis, sheikh, imam or person authorised by the Registrar grants a decree for the dissolution of a Muslim marriage, the

Senior Principal Khadi, in practice, among the challenges faced by Muslim women when seeking redress in court include:⁵⁹

High court fees:

 Due to poverty of among many
 Muslim women,
 many cannot
 afford to bring a matter to court.

 The courts fees and other incidental costs are relatively high leading one to conclude that in Kenya litigation is

Section 71 of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage_Act2014.pdf

Information obtained from Kenyan advocate, February 2017

Article 45(3) of Kenya's Constitution (2010), http://www.kenyalaw.org/lex/actview.xql?actid=Const2010; Section 3(2) of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage Act2014.pdf

Kenya Law Resource Centre, Divorce in Islamic Law, 2011, http://www.kenyalawresourcecenter.org/2011/07/divorce-under-islamic-law.html; See also Arjungupta, "Divorce by Mutual Consent – Mubarat", 2015, https://arjungupta1993.wordpress.com/2015/03/22/divorce-by-mutual-consent-in-muslim-law-mubarat/

NHAVMMMSA [2015], eKLR, http://kenyalaw.org/caselaw/cases/view/107531/

Succession Cause 208 of 2014 https://www.cases.sheriahub.com/case/4d8c029155/

Information obtained from Kenyan advocate, February 2017

Information obtained from Kenyan advocate, February 2017



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so, is it by law or through the marriage contract? Is it mandatory to register a	much restrictions; ⁵³		Kadhis, sheikh, imam, Mukhi or authorised person	commercialised without check;
Applicable CEDAW Provision Article 16(1)(c) Paras. 17-18 GR21 Paras. 34, 39-40 GR29	Divorce by mutual consent of the husband and wife (mubarat): This can be initiated by either party. The wife loses any right she may have to her dower (mahr) but the husband remains liable to maintain the children;		must deliver a copy of the decree to the Registrar. ⁵⁸	Submission: Under the Constitution, all litigation in the Kadhis court must submit to its jurisdiction. Since
Maputo Protocol Article 7	 Redemptive divorce (khul'): This is initiated by the wife if she feels that she is unhappy with the marriage. The wife returns the mahr to her husband and any other marriage gifts that he may have given her. The husband must consent to the khul' divorce; Court-decided divorce: This is usually initiated by the wife by specifying her ground(s) for divorce and arbitrated by the court. Valid grounds for seeking a judicial divorce by a wife 			over 80% of Kadhis court users are Muslim women, men have resorted to using the "submission clause" under the Constitution to frustrate women's access to justice. The clause not only allows men to cause delays in the dispensation of justice but also lead to higher costs of litigation

53

See for example, *B M S v M H M* [2015] eKLR, http://kenyalaw.org/caselaw/cases/view/107530/
Section 72 of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage_Act2014.pdf



include a husband's: (i) failure to provide maintenance; (ii) prolonged absence; (iv) imprisonment; (v) failure to his marital obligations; (vi) severe illness. The mandatory registration of a dissolution of a Muslim marriage is provided for by Section 72 of the Marriage Act. 54		and ultimately mental torture for women; • Distance: There are a few Kadhis courts in Kenya, thereby forcing Muslim women, many of whom are poor, to travel a long distance or stay in agony. The judiciary has been reluctant to introduce mobile Kadhis courts which may be stationed in a particular town but make visits to
		which may be stationed in a particular town but make visits to
		other parts of the counter. The judiciary Transformation
		Framework 2012-2016 provides for
		bringing justice closer to the

Section 72 of the Marriage Act (2014), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/TheMarriage_Act2014.pdf

	• Cumbersome laws and procedure: Laws and procedure are generally difficult to comprehend. This leaves an impression that access to justice is only for the elite class of the society to the disadvantage of the less disadvantaged members of the society who constitute the majority of the court users. Muslim women are particularly disadvantaged mainly due to their poverty and illiteracy.
	illiteracy.



Women's financial rights after	Generally, upon divorce, a	In the case of B M		According to a
divorce	woman may be entitled to:60	<i>S v M H M</i> , ⁶³ The		Senior Principal
		wife claimed that		Kadhis, from a
		her husband had		practice point of
Is there a legal concept of	Financial maintenance during	divorced her		view claims for
matrimonial assets? Is there	the waiting period after the	arbitrarily and		matrimonial
equal division of marital	divorce (<i>iddah</i>) provided that	claimed for: (i)		assets are not
property upon dissolution of the	she has observed all the	iddah		popular in the
marriage? Is the woman's role	rules;	maintenance; (ii)		Kadhis court.
as wife and mother recognised	•	the balance of her		However, if such
as a contribution to the		<i>mahr</i> ; and (iii)		cases are strongly
acquisition of assets? What	A consolatory gift or	mut'ah		presented and
spousal maintenance are	compensation (<i>mut'ah</i>);	compensation.	A	argued in the
available to the wife after a	compensation (mat arr),	The court		Kadhis courts,
divorce? Is she entitled to		awarded the wife:		many Kadhis will
maintenance during the waiting	A much along a cof the a magnification			recognise
period after the divorce (iddah)?	Any balance of the marriage device (make) that remains			contribution of
Is she entitled to a consolatory	dower (<i>mahr</i>) that remains	● Iddah		women including
gift or compensation upon	unpaid;	maintenance for		housewives to the
divorce (mut'ah)? Who is		90 days,		property acquired
responsible for the financial		calculated on		during the
maintenance of children	Compensation if: (i) her	the basis of 500		marriage and
following a divorce? Can the	husband abuses his powers	Kenyan Shilling		thereby setting strong foundation
couple agree to the division of	and divorces her arbitrarily	per day (just		for a strong
assets acquired during	and without valid reason; and	under		jurisprudence
marriage in the marriage	(ii) the matter ends up in the	USD5/day);		leading to a case
contract? Can this stipulation	Kadhis courts. In such			law. ⁶⁴
be amended? If so, by who and	instances, the court, where			IGVV.
on what basis e.g. mutual	practicable, may grant relief to	mu'tah		

See for example, *B M S v M H M* [2015] eKLR, http://kenyalaw.org/caselaw.org/caselaw.org/caselaw.org/caselaw.org/caselaw/cases/view/107530/; Information obtained from Kenyan advocate, February 2017 Information obtained from Kenyan advocate, February 2017 60

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consent?	the wife. ⁶¹	compensation.		
		The court noted		
		that mu'tah		
A 1: 11 OFBANAB ::		compensation is		
Applicable CEDAW Provision	The Matrimonial Property Act	a discretionary		
Articles 16(1)(c), 16(1)(h)	provides for a legal concept of matrimonial assets. However,	form of		
Paras. 30-33 GR21	Section 3 provides that Muslims	compensation due to the lack		
Paras. 34-35, 43-48 GR29	may be governed by Islamic	of consensus on		
Falas. 34-33, 43-46 GR29	law in all matters relating to	the matter		
	matrimonial property. ⁶²	among jurists.		
		Mut'ah		
		compensation is	_	
		encouraged to		
		be given to		
		divorced women		
		to console them		
	4	and to assist		
		them in their		
		new life. It is		
		also aimed at		
		reducing the rate of divorce.		
		The court ruled		
		that the wife had		
		demonstrated		
		that she has		
		been arbitrarily		
		divorced by her		
		husband. The		
		court found that		

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Information obtained from Kenyan advocate, February 2017
Section 3 of the Matrimonial Property Act (2013), https://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/MatrimonialPropertyAct2013.pdf



		divorcing a 31-year-old woman after only 15 months of marriage is irresponsible, inhuman and inconsiderate. Consequently, the court awarded the wife 300,000 Kenya Shillings (just under USD3,000) as mut'ah compensation			
Custody of Children Do parents have equal rights	Custodial rights between women and men are equal. ⁶⁵	The case of <i>H M M</i> v K J D ⁶⁸ held that the Constitution and the Kadhis Court Act do not	Sections 81(1)(a) and (b) of the Children Act	The Children's court adjudicates all matters regarding custody and maintenance of	According to a Senior Principal Kadhis, limiting cases regarding children to the
over the custody of their children? If no, who has priority right over the custody of the child? Is custody decided based	During marriage, pursuant to Section 24 of the Children's Act, a mother and father have parental responsibility for the	court Act do not confer Kadhis courts with jurisdiction over custody and	Section 24 of the Children Act (2001),	the children regardless of religion. ⁶⁹ Kadhis court do not have	Children's court has caused confusion among Muslim women in

Sections 81(1)(a) and (b) of the Children Act define "care and control" as the actual possession of a child, whether or not that possession is shared with one or more persons and "custody" with respect to a child to mean the parental rights and duties as relate to the possession of the child; http://www.unesco.org/education/edurights/media/docs/f587bfa8b9536d479977207b897df7a3223f57ed.pdf

H M M v K J D [2014] eKLR, http://kenyalaw.org/caselaw/cases/view/101618/

Section 73 of the Children Act (2001), http://www.unesco.org/education/edurights/media/docs/f587bfa8b9536d479977207b897df7a3223f57ed.pdf



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on the best interest of the child?	child and neither the father nor	maintenance and	Section 83 of the	jurisdiction over	addition to costly
Do mothers automatically lose	the mother of the child shall	the Children Act	Children Act	matters relating to	litigation. If a
custody upon remarriage or if	have a superior right or claim	grants exclusive	(2001),	custody and	Muslim woman
she is deemed disobedient or	against the other in exercise of	jurisdiction over		maintenance of	wishes to file a
when the child reaches a	such parental responsibility.66	all children		children. ⁷⁰	suit for her own
designated age when custody		matters including	HMMvKJD		maintenance and
goes to father?		custody and/or	[2014] eKLR,		that of her
	Upon divorce, based on Section	maintenance only			children, she may
	83(1) of the Children Act, when	to Judicial Officers	Section 73 of the		have to bring
Applicable CEDAW Provision	deciding on custody matters,	who are gazetted	Children Act		cases in both the
	the court must take into account	under the	(2001),		Kadhis court for
Articles 16(1)(d), 16(1)(f)	the following factors:67	Children			herself and the
Paras. 19-20 GR21		Act. Therefore			Children's court
Taras. 10 20 GRZ1		Kadhis' court			for the children's
	The conduct and wishes of the	cannot preside			maintenance.71
	parent or guardian of the child;	over matters			
	per ent et gaer alan et alle elliag	relation to custody			
		and maintenance			
	The ascertainable wishes of the	of children.			
	relatives of the child;				
	The ascertainable wishes of				
	any foster parent, or any person				
	who has had actual custody of				
	the child and under whom the				
	child has made his home in the				
	last three years preceding the				

Section 24 of the Children Act (2001), http://www.unesco.org/education/edurights/media/docs/f587bfa8b9536d479977207b897df7a3223f57ed.pdf Section 83 of the Children Act (2001), http://www.unesco.org/education/edurights/media/docs/f587bfa8b9536d479977207b897df7a3223f57ed.pdf

application;

AbdulKadir Hashim, "Muslim Personal Law in Kenya and Tanzania: Tradition and Innovation", (Journal of Muslim Minority Affairs, 25:3, 2005), p. 452, https://profiles.uonbi.ac.ke/hashim/files/tradition and innovation.pdf Information obtained from Kenyan advocate, February 2017

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The ascertainable wishes of the child;		
Whether the child has suffered any harm or is likely to suffer any harm if the order is not made;		
The customs of the community to which the child belongs;		
The religious persuasion of the child;		
Whether a care order, or a supervision order, or a personal protection order, or an exclusion order has been made in relation to the child concerned and whether those orders remain in force;		
The circumstances of any sibling of the child concerned, and of any other children of the home, if any; The circumstances of any siblines of		
The best interest of the child.		



Guardianship of Children	Under Section 102 of the	Civil Miscellaneous	Section 24 and 5 of	the Applicant be	In all actions
	Children Act "guardian" means	Application E1 of	the "Guardianship	authorized to	concerning
	the person appointed to	2020	Cap 144, Laws of	have legal	children, whether
Do parents have equal rights	assume parental responsibility		Kenya"	guardianships	undertaken by
over the guardianship of their	for the child upon the death of			over the minor	public or private
children? If no, who has priority	the parent of the child. ⁷²			child	social welfare
right over the guardianship of	Guardianship is determined				institutions, courts
the child? Is guardianship	based on the best interest of				of law,
decided based on the best	the minor in question. ⁷³				administrative authorities or
interest of the child?					legislative bodies,
					the best interests
			_		of the child shall
Applicable CEDAW Provision					be a primary
Articles 16(1)(d), 16(1)(f)					consideration."
/ # # # # # # # # # # # # # # # # # # #					
Paras. 19-20 GR21					
					11. Section 76 of
					the Children's Act
					provides the
					general principles
					applicable in
					regard to
					proceedings in
					Children's courts.
					Section 76 (3) of the Children's Act
					is critical in that it
					requires as
			l		1 requires as

Sections 81(1)(a) and (b) of the Children Act define "care and control" as the actual possession of a child, whether or not that possession is shared with one or more persons and "custody" with respect to a child to mean the parental rights and duties as relate to the possession of the child; http://www.unesco.org/education/edurights/media/docs/f587bfa8b9536d479977207b897df7a3223f57ed.pdf Information obtained from Kenyan advocate, February 2017 72

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	follows:
	"(3) Where the court is considering whether or not to make an order with regard to a child, it shall have particular regard to the following matters- a) The ascertainable feelings and wishes of the child concerned with reference to the child's age and understanding.
	b) The child's physical, emotional and educational needs and in particular, where the child has a disability, the ability of any



					person or institution to provide any special care or medical attention that may be required for the child.
Do women require the consent of the husband to practise family planning, including abortions and sterilisation in law or in practice? Applicable CEDAW Provision Articles 16(1)(e), 12 Paras. 21-23 GR21	Abortion is strictly prohibited unless in the opinion of a trained health professional, there is need for emergency treatment, or the life or health of the mother is in danger, or if permitted by any other written law. ⁷⁴	About half (49%) of all pregnancies in Kenya were unintended and 41% of unintended pregnancies ended in an abortion. Marie Stopes International estimates that 2,600 women die from unsafe abortions annually, an average seven deaths a day. ⁷⁵	Constitution of Kenya (2010), Article 26(4)	Abortion is not permitted unless, in the opinion of a trained health professional, there is need for emergency treatment, or the life or health of the mother is in danger, or if permitted by any other written law.	Women who seek an abortion will also be held criminally liable and be subject to punishment of seven years' imprisonment upon conviction (art. According to World Bank data, the total fertility rate decreased from 7.9 children per woman in 1960 to 4.3 in 2015. ⁷⁶ According to Kenya's 2014 Demographic and

Article 26 of Kenya's Constitution, http://www.kenyalaw.org/lex/actview.xql?actid=Const2010

Abortion+cases+in+Kenya&sxsrf=APq-WBv0SBtkl-llgxc_JUJ6ih-0xNWI_w%3A1644658986245&ei

World Bank, "Fertility rates, total (births per woman)", http://data.worldbank.org/indicator/SP.DYN.TFRT.IN



		Health Survey. ⁷⁷ The median birth interval in Kenya is 36.3 months, with 18% of children being born less than 24 months after their siblings; 18% of married women have an unmet need for family planning services, with 9% having an unmet need for spacing and 8% an unmet need for limiting children; 58% of married women are using a method of contraception, with 53% of women using a modern method; and
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Kenya National Bureau of Statistics, et al., "Kenya Demographic and Health Survey 2014", Tables 5.5, 7.1, 7.4, 7.12, pp. 72, 90, 94, 103, http://dhsprogram.com/pubs/pdf/FR308/FR308.pdf

	 Knowledge of at least one method of family planning is very high (99%) among married women in Kenya.
	According to a Senior Principal Khadi, family planning is decided based on mutual consent in Kenya, which means that the husband should be involved in the process and his consent should be obtained. ⁷⁸
	A Reproductive Health Care Bill is being debated in

⁷⁸ Information obtained from Kenyan advocate, February 2017

					the Senate. ⁷⁹
Personal rights of spouses Does a woman need the consent of her spouse or guardian to work, choose a profession, leave the house, travel, drive, receive various health services, study, etc. on her behalf? Does a woman have the right to retain her birth name upon marriage or to choose her family name? Can a woman protect her personal rights through her marriage contract?	Article 39 of the Constitution states that every person has the right to freedom of movement and Kenyans have the right to freely choose their place of residence. ⁸⁰ Article 43(1)(f) of the Constitution states that every person has the right to education. ⁸¹	Can the right to freedom of movement be limited? The right may be restricted, either by way of derogation under article 4 of the ICCPR, or to protect national security, public order, public order, public health or morals or the rights and freedoms of others, as allowed by article 12(3).	Article 20 of the Constitution of Kenya 2010 states that the Bill of Rights binds all state organs and all persons. However, the extent to which natural persons and private legal persons can be held liable for human rights violations has become an issue.	Muslim women retain their maiden name.82	According to a Senior Principal Khadi, Kenyan women have the freedom of education and movement, her husband or guardian also has the right to be involved in these decisions to ensure her safety.83
Applicable CEDAW Provision Article 16(1)(g)		•			Kenya's 2014 Demographic and Health Survey. ⁸⁴

Geroge Githinji, "The Reproductive Health Care Bill Will Address Teenage Sex", *Political Kenyan*, 17 January 2017, https://www.politicalkenyan.com/the-reproductive-health-care-bill-2014/; Howard Akimala, "Kenya: Senate to Debate Reproductive Health Care Bill," *DSW*, July 2015, http://www.dsw.org/en/2015/07/kenya-senate-to-debate-reproductive-health-care-bill

Article 39 of Kenya's Constitution (2010), http://www.kenyalaw.org/lex/actview.xql?actid=Const2010

Article 43(1)(f) of Kenya's Constitution (2010), http://www.kenyalaw.org/lex/actview.xql?actid=Const2010

Information obtained from Kenyan advocate, February 2017

lnformation obtained from Kenyan advocate, February 2017

Kenya National Bureau of Statistics, et al., "Kenya Demographic and Health Survey 2014", Tables 15.1, 15.2.1, 15.4.1, 15.6.1, 15.7.1, pp. 274, 275, 278, 281, 284, http://dhsprogram.com/pubs/pdf/FR308/FR308.pdf



Para. 24 GR21			
Para. 34 GR29 Maputo Protocol			 75% of married Kenyan women were employed at the time of the
Article 6 (f)			survey;
			• 50% of married women earning cash made independent decisions on how to spend their earnings;
			• 58% of married women aged 15-49 do not own a house while 61% do not own land; among women who do own assets, 8% and 7% of women own a house and land by themselves, respectively;
			. ,

	• 54% of married women participate either alone or jointly with their husband in making decisions pertaining to their own healthcare, major household purchases, and visits to their family or relatives; and
	• 42% of women aged 15-49 accept at least one reason as a justification for wife beating. Women are most likely to agree that if a wife neglects the children, it justifies wife beating (33%).
	According to World Bank data, female labour force participation

	decreased from 70% in 1990 to 62% in 2016.85 During the same period, male labour force participation fell from 80% to 72%.86
	According to the 2016 UNDP Human Development Report:87
	28% of women over 25 have at least some secondary education as compared to 34% of men of the same age group;

World Bank, "Labour force participation rate, female (% of female population ages 15+) (modelled ILO estimate)", http://data.worldbank.org/indicator/SL.TLF.CACT.FE.ZS

World Bank, "Labour force participation rate, male (% of male population ages 15+) (modelled ILO estimate)", http://data.worldbank.org/indicator/SL.TLF.CACT.MA.ZS

UNDP, "Human Development Report 2016", Tables 5, 9, 14, pp. 214-217, 230-233, 250-253, http://hdr.undp.org/sites/default/files/2016 human development report.pdf

					 87% of females
					aged 15-24 are
					able to read and
					write a short
					simple sentence
					as compared to
					85% of males in
					the same age
					group; and
					• 76% of women
					are satisfied with
					their freedom of
					choice as
					compared to 82%
					of men.
Inheritance rights	Generally, inheritance rights	This was clarified by	Section 2(3) of the	The Act does not	
	between women and men are	the court in the	Law of	apply in	
	unequal.	case of R.B &	Succession Act	succession	
Are women and men in the same		R.G.O v H.S.B &	(2012),	matters involving	
degree of relationship to a		A.S.B [2014]		a deceased	
deceased entitled to equal	The devolution of the estate of a	eKLR where the		person who	
shares in the estate and to	person who, at the time of their	court held that to	The concept of	professed the	
equal rank in the order of	death is a Muslim, shall be	compel all	hibah,	Muslim faith. The	
succession? Are there	governed by Muslim Law.88	Muslims to		mandatory	
procedures to address any	Thus, Muslim women are	subject	A Muslim can	provision does not	

Section 2(3) of the Law of Succession Act (2012), http://www.kenyalaw.org/lex/rest/db/kenyalex/Kenya/Legislation/English/Acts%20and%20Regulations/L/Law%20of%20Succession%20Act%20Cap.%20160%20-%20N o.%2014%20of%201972/docs/LawofSuccessionAct14of1972.pdf



For more info: musawah@musawah.org

inequalities in inheritance between women and men e.g. can a will be written, can beneficiaries agree to inherit equal shares of the estate or can the children agree to forgo their inheritance in favour of their mother upon the death of their father?

Applicable CEDAW Provision

Paras. 34-35 GR21

Paras. 49-53 GR29

entitled to inheritance as provided by *Shari'ah*. 89 In many instances, for example in the cases involving widows and widowers as well as siblings, a woman is entitled to half the share of a man. 90

themselves to the jurisdiction of the Kadhi's Court would be contrary to all notions of choice, which is the basis of rights and freedoms in the Bill of Rights. It is necessary therefore to allow persons who profess Muslim faith to choose what regime will be applicable. c) Discrimination against a child or children born out of wedlock11 The Act renders the ability of a child born out of wedlock to have a legal relationship with their father only subject to the father's recognition and acceptance. A

devolve his property in various ways. Muslim law permits the transfer of property inter vivos (gift) or through testamentary dispositions (will). A disposition inter vivos is unrestricted as to guantum and a Muslim is allowed to give away his entire property during his lifetime by gift, but only one-third of the total property can be bequeathed by will. Conventionally, a gift,

Hiba is a transfer of

the parties and

property by act of

allow the deceased beneficiaries to choose a succession regime. For example, if the property is distributed under Islamic law, one cannot use the Law of Succession to contest the distribution. The Constitution allows the application of Islamic Law in personal matters but does not compel anyone to apply the same.

Information obtained from Kenyan advocate, February 2017; AbdulKadir Hashim, "Muslim Personal Law in Kenya and Tanzania: Tradition and Innovation", (Journal of Muslim Minority Affairs, 25:3, 2005), pp. 456-457, https://profiles.uonbi.ac.ke/hashim/files/tradition and innovation.pdf

OECD Development Centre, "Kenya", Social Institutions and Gender Index, 2013, p. 2, http://www.genderindex.org/sites/default/files/datasheets/KE.pdf



1 1 1 1 1 1 1		l
child born out of	not by operation	
wedlock is also	of law. It means	
prohibited from	that any transfer	
enjoying	of property done	
relationships with	by the court of law	
other persons	or any transfer of	
through their	ownership by the	
father if the father	Muslim law of	
has not	inheritance will	
recognised	not be considered	
him/her. This is	as Hiba.	
nim/her. This is contrary to Article 53 1 (e) that prohibits discrimination of a child born in or out of wedlock.	Under Hiba, a living Muslim voluntarily transfers the ownership of any property to another living person. Hence, it is a transfer inter vivos. The transferor transfers ownership of the property in absolute interest and the transferee gets the complete title in respect of the property given to him.	
	Conditions,	
	restrictions or	



	partial rights in the gifted property are averse to the concept of Hiba under Islamic law. Hiba is operative with immediate effect and deprives the transferor of his control and ownership over the property. Moreover, as the property is passed immediately to the transferee, the property must be in existence at the time when the gift is made. A gift made for a property which will exist is future is termed as void. A Hiba is a transfer of property without any consideration. If anything of any value is taken by the transferor in
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this reason, the use of hibah can be one of the best mechanisms to be measured as part of Islamic estate arrangement in Kenya. Besides, the ignorance of the true concept of farāid has caused many problems. Thus, the implementation of hibah will not only ensure the distribution of property to the heirs is in accordance with donor's wishes but also to reduce the number of unsolved cases.
but also to reduce the number of
This is because the distribution of property through hibah does not have to go



		the rule of farāid. It does not differentiate between the distribution of movable and immovable property. The distribution of movable property is not an issue. But when it comes to immovable property such as land, there is a lot of problem to be faced. T	
Violence against women in the family Are there laws that define what	Article 28 of the Constitution provides that every person has the right to inherent dignity and the right to have that dignity respected and protected. ⁹¹	The Kenyan government has developed a National Policy on Prevention and Response to	According to Kenya's 2014 Demographic and Health Survey. ¹⁰⁰
constitute domestic violence such as battery, female circumcision, marital rape and other forms of sexual assault and violence that affect a	Article 29 of the Constitution provides that every person has	Gender Based Violence. ⁹⁹	 Overall, 47% of married women aged 15-49 reported having

⁹¹

Article 28 of Kenya's Constitution (2010), http://www.kenyalaw.org/lex/actview.xql?actid=Const2010
Kenya State party report, U.N. Doc. CEDAW/C/KEN/8 (2016), para. 63, http://www.ohchr.org/en/hrbodies/cedaw/pages/cedawindex.aspx
Kenya National Bureau of Statistics, et al., "Kenya Demographic and Health Survey 2014", Tables 16.9.1, 16.14.1, 16.17.1, 16.18.1, pp. 308, 317, 323, 325, http://dhsprogram.com/pubs/pdf/FR308/FR308.pdf



For more info: musawah@musawah.org

woman's mental health which are perpetuated by traditional attitudes? Is there specific legislation that recognises domestic violence as a crime? Is the husband allowed to discipline his wife? Can a suspected perpetrator marry his alleged abused victim to avoid punishment? Are there support services for women who are the victims of aggression or abuse?

Applicable CEDAW Provision

GRs 12 & 19

Para. 40 GR21

92

the right not to be:92

- Subjected to any form of violence from either public or private sources;
- Subjected to torture in any manner, whether physical or psychological;
- Treated or punished in a cruel, inhuman or degrading manner.

The Protection Against Domestic Violence Act criminalises a number of acts of domestic violence such as:⁹³

 Abuse that includes child marriage, female genital mutilation, forced marriage, forced wife inheritance. interference from in-laws, sexual violence within marriage, virginity testing and experienced emotional, physical and/or sexual violence from their spouse at least once, and 33% reported having experienced one or more of these forms of violence in the past 12 months;

 32% of married women aged 15-49 reported having experienced emotional violence from their spouse at least once, and 24% reported having experienced such violence within the 12 months prior to the survey;

Article 29 of Kenya's Constitution (2010), http://www.kenyalaw.org/lex/actview.xql?actid=Const2010

Section 3 of the Protection Against Domestic Violence Act (2015), http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/ProtectionAgainstDomesticViolenceAct_2015.pdf



			-	
wi	vidow cleansing;			
• Da	amage to property;			• 37% of married
• Do	efilement;			women aged 15-49 reported
to	Depriving the victim of access to the victims place of esidence;			having experienced physical violence from their spouse
• Ec	conomic abuse;			at least once, and
	motional or psychological buse;			23% reported having experienced such
• H	larassment;			violence within the 12 months prior to
• In	ncest;			the survey;
• In	ntimidation;			
• Pt	hysical abuse;			• 13% of married
• St	talking;			women aged 15-49 reported
• Ve	erbal abuse; and	· ·		having
pe ha ha	erson, where such conduct arms or may cause imminent arm to the safety, health or rell-being of the person.			experienced sexual violence from their spouse at least once, and 10% reported having experienced such violence within the
	ion 8(1) allows a victim to ply to the court for a			12 months prior to the survey;

	,	
protection order. ⁹⁴		
Section 32(1) states that, where the victim of domestic violence suffers personal injuries or damage to property or financial loss as a result of the domestic violence, the court may award compensation as it deems just and reasonable. ⁹⁵		• Among married women who had experienced spousal violence (physical or sexual) in the past 12 months, 43% reported experiencing physical injuries; and
Other legislation that may be applicable to domestic violence include the Sexual Offences Act ⁹⁶ and the Penal Code. ⁹⁷		 41% of women in Kenya never sought help and never told anyone
Section 43(5) of the Sexual Offences Act however, specifically, exempts marital		about the violence they have experienced. Among women who have sought

Section 8(1) of the Protection Against Domestic Violence Act (2015),

http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/ProtectionAgainstDomesticViolenceAct_2015.pdf

Section 32(1) of the Protection Against Domestic Violence Act, 2015,

http://kenyalaw.org/kl/fileadmin/pdfdownloads/Acts/ProtectionAgainstDomesticViolenceAct 2015.pdf

Section 3 of the Kenyan Sexual Offences Act (2006), http://kenyalaw.org/lex/rest//db/kenyalex/Kenya/Legislation/English/Acts%20and%20Regulations/S/Sexual%20Offences%20Act%20Cap.%2062A%20-%20No.%203%20of%202006/docs/SexualOffencesAct3of2006.pdf

⁹⁷ Penal Code (1930),

http://kenyalaw.org/lex/rest/db/kenyalex/Kenya/Legislation/English/Acts%20and%20Regulations/P/Penal%20Code%20Cap.%2063%20-%20No.%2010%20of%201930/docs/PenalCode81of1948.pdf

rape as an offence.98		help, most sought help from their
		own family (65%)
		or their husband's
		family (31%). Only
		7% sought help
		from the police.
		According to a
		Senior Principal
		Kadhi, although
		the law prohibits
		any form of
		violence against
		the women, some
		forms of domestic
		violence such as
		wife battering, are
		rampant. Among
		Kenyan Muslims,
		there are some
		who believe that
		what the law
		considers as
		violence against
		women, are
		actually their
		religious rights.

Section 43(5) of the Kenyan Sexual Offences Act (2006), http://kenyalaw.org/lex/rest//db/kenyalex/Kenya/Legislation/English/Acts%20and%20Regulations/S/Sexual%20Offences%20Act%20Cap.%2062A%20-%20No.%203%20of%202006/docs/SexualOffencesAct3of2006.pdf

			Such acts include female circumcision, marital rape, etc. ¹⁰¹
Does a wife have the right to confer her citizenship on foreign husbands and children? Can the nationality of an adult woman be arbitrarily removed because of marriage or dissolution of marriage or because her husband or father changes his nationality?	A Kenyan woman or man may pass their nationality to their non-Kenyan spouse provided after at least seven years of marriage. 102 A Kenyan mother or father may pass their citizenship to their children regardless of whether the child was born in Kenya or abroad. 103		
Applicable CEDAW Provision			
Article 9			
Para. 6 GR21			

¹⁰¹

¹⁰²

Information obtained from Kenyan advocate, February 2017
Article 15(1) of Kenya's Constitution (2010), http://www.kenyalaw.org/lex/actview.xql?actid=Const2010
Article 14(1) of Kenya's Constitution (2010), http://www.kenyalaw.org/lex/actview.xql?actid=Const2010 103



ACCESS TO JUSTICE (please include sources to information as much as possible)

SYSTEM	PROCEDURES	CHALLENGES FOR WOMEN	GOOD PRACTICES IN COURT SYSTEM
How are Muslim family law (i.e. marriage and family related) cases administered in your country? (E.g. Do you have a Quazi/Kadhi court system, family courts or civil courts?) Local courts applying customary law were abolished in 1967. Four levels of courts: Resident Magistrates' and District Magistrates' Courts (1st, 2nd and 3rd classes), Senior Resident Magistrates' and Chief Magistrate's Courts, High Court, and Court of Appeal as highest court. Islamic law applied by Kadhis' Courts How many courthouses/court rooms around the country that administer Muslim family law cases? Eight Kadhis Courts in Kenya, presided over by Chief Kadhi or a Kadhi	Are the procedures pertaining to family matters (e.g. divorce, maintenance etc.) are defined in the family law and/or are there guidelines/policies available for judges/Kadhis? Yes they are well defined in details and a clear procedure of what it is supposed to follow by both parties. In general practice do judges/Kadhis follow procedures? Absolutely, Judges/ Kadhis do follow the procedure as required by the law.	What are some key challenges that Muslim women face in accessing justice on family law matters? E.g. lack of accessibility, costly, bad procedures, delayed processes, gender insensitive judges, etc?) There are some challenges women experience at the Kadhis court 1, Legal representation; - Most Muslims are denied justice at the Kadhis court due to lack of legal representation. 2.Gender insensitive: Women are not comfortable and freely in expressing themselves a place where men are present and they shy to express freely and that why they want women judicial officer to hear their cases' 3. Procrastination of the cases until	Are there any good practices, procedures or policies that you would like to share pertaining to how courts in your country deal with family law cases? (E.g. prioritising certain types of cases, timely delivery of decisions, clear procedure, etc.) So far there are some a bit changes on the Justice part at the Kadhis court on the divorce part which has been a clear directives from the Principle Kadhi that all the assistant Kadhis all over the country are not subjected to issue Divorce certificate (Talaqa), but since 2020, all assistant Kadhis are require to refer all the cases and matters of divorce to the
over by Chief Kadhi or a Kadhi appointed by Judicial Services Commission; appeals lie to High Court which sits with Chief Kadhi or two other Kadhis as assessor(s).	How much judicial discretion do judges/Kadhis have over marriage and family matters?	someone is giving up to continue with the case 4. Corruption at the court corridors which end files is missing at the Kadhis court.	Kadhis court for determination. Unlike previous times, all the assistant Kadhis had the mandate to issue divorce certificates at their local offices



For more info: musawah@musawah.org

If civil or Kadhi courts - what cases are handled by what courts?

Kadhis' court where "all the parties profess the Muslim religion" in suits involving "questions of Muslim law relating to personal status, marriage, divorce, or inheritance

How many Muslim family law-related judges? Are there women working within the court system as judges/marriage registrars etc.?

There are no women within the court system as judges or marriage registrar but.

Do lawyers represent clients? Yes there are women and men lawyers representing clients at the Kadhis Court.

Additional point is that AWAPSA has done capacity building to women rights organisation advocates and women activists on Islamic legal issues to promote women's empowerment of their legal rights.

In section 5 of the Kadhis Courts Act in the following fashion as Kadhis court shall have and exercise the following jurisdiction, namely the Determination of questions of Muslim law relating to personal status, marriage, divorce Or inheritance in proceedings in which all the parties profess the Muslim religion;

Are there appeal processes?

Yes there is an appeal process which has been mentioned in section 5 that;-Nothing in the section 5 of Kadhis act shall limit the Jurisdiction of the High Court or of any subordinate Court in any proceeding which comes before it.

- 5. Language Barrier: Most of the women don't understand some terminologies which are used during the court proceedings and end up confusing the women who do not even know what is going on with her case.
- 6. lack of money to open case files
- 7. Very low understanding of the court process by women who are 95% users of the Kadhis court services.
- 8. lack of use of ADR by the Kadhis court delays justice for the women
- 7. Online court proceedings are useful at the same time as it is a challenge that not all women can afford online internet and some are semi-illiterate.

without any consultation with the chief Kadhi.

Additionally, this was as a result of COVID 19, where some court proceedings are being conducted online and therefore women can express themselves confidently as they are not mingling with men.

As part of achievements we had 17 Kadhis in 2017 and now we have 50 Kadhis as at 2022